

Item: 5

Orkney Islands Area Licensing Board: 19 January 2023.

Licensing (Scotland) Act 2005.

Review of Statement of Alcohol Licensing Policy – Overprovision.

Report by Clerk to the Board.

1. Purpose of Report

To determine the extent of the locality or localities for the purpose of consultation on the assessment of overprovision of alcohol licensed premises.

2. Recommendations

The Board is invited to note:

2.1.

That the Board's Statement of Alcohol Licensing Policy, which was adopted on 6 December 2018, requires review during 2023.

2.2.

That the Statement of Alcohol Licensing Policy must, in particular, include a statement as to the extent to which the Board considers there to be overprovision of licensed premises or licensed premises of a particular description in any locality within the Board's area.

2.3.

That the first stage of the process in updating the Statement of Alcohol Licensing Policy is for the Board to determine the locality or localities for the purpose of consultation on the assessment of overprovision.

2.4.

That the locality for the purpose of assessing overprovision can be the whole Board area.

It is recommended:

2.5.

That the Board should determine the extent of the locality or localities for the purposes of consultation on the assessment of overprovision of alcohol licensed premises.

2.6.

That the Clerk to the Board should undertake statutory consultation on whether or not there is overprovision of alcohol licensed premises within the locality or localities determined by the Board, as appropriate.

2.7.

That the Clerk to the Board should submit a report, to the meeting of the Board to be held on 27 April 2023, on the outcome of the consultation, referred to at paragraph 2.6 above.

3. Introduction

3.1.

In accordance with the Licensing (Scotland) Act 2005, the Board publishes a Statement of Alcohol Licensing Policy, the current version of which is available from the Related Downloads section of the following Council webpage [here](#).

3.2.

The Board is under a duty to publish in its Policy a statement on the extent to which it considers there to be overprovision of licensed premises or licensed premises of a particular description in any locality or localities within the area of the Board. The locality can be the whole Board area.

3.3.

The Board's current Statement of Alcohol Licensing Policy contains the following statement in relation to overprovision:

“On 3 May 2018, the Board determined that there is no overprovision of licensed premises or licensed premises of a particular description within the locality of Orkney defined by the Board.

The Board concluded that there was not a dependable causal link between the evidence provided to the Board and the operation of licensed premises, to suggest that a saturation point had been reached, or was close to being reached, within the locality of Orkney defined by the Board.”

3.4.

Following local government elections in May 2022 and the appointment of members to the Orkney Islands Area Licensing Board (the Board), an updated Statement of Alcohol Licensing Policy must be published by November 2023.

3.5.

The first stage of the process in updating the Statement of Alcohol Licensing Policy is that the Board must determine the locality or localities for the purpose of consultation on the assessment of overprovision. The locality can be the whole Board area.

4. Background

4.1.

Section 6 of the Licensing (Scotland) Act 2005 (the Act) requires every licensing board to produce a Statement of Alcohol Licensing Policy. Such Policy Statements may be revised, if appropriate, by the issue of supplementary statements, during their currency. The Act provides that Statements of Alcohol Licensing Policy have effect between local government elections. Licensing boards, once appointed following local government elections, have a period of 18 months to publish their Statements of Alcohol Licensing Policy.

4.2.

The Board adopted its most recent Statement of Alcohol Licensing Policy on 6 December 2018. The new policy statement must be published no later than November 2023.

4.3.

When preparing its Policy, the Board is required to indicate how it will carry out its licensing functions so as to promote the five licensing objectives, being:

- Preventing crime and disorder.
- Securing public safety.
- Preventing public nuisance.
- Protecting and improving public health.
- Protecting children and young persons from harm.

4.4.

The Statement of Alcohol Licensing Policy requires to set out the policies to be applied by the Board to promote the licensing objectives when determining applications. In addition, regard must be had to Guidance issued by the Scottish Government.

4.5.

Section 7 of the Act requires that each licensing policy statement published by a licensing board must, in particular, include a statement as to the extent to which the board considers there to be overprovision of licensed premises or licensed premises of a particular description in any locality within the board's area.

4.6.

As a preliminary step, the Board must determine the "localities" within the Board's area for the purposes of the Act and in doing so, the Board may determine that the whole of the Board's area is a locality.

4.7.

In considering whether there is overprovision in any locality, the Board:

- Must have regard to the number and capacity of licensed premises in the locality.
- May have regard to such other matters as the Board thinks fit including, in particular, the licensed hours of licensed premises in the locality.
- Must consult the persons specified at section 4.8 below.

4.8.

The consultees are:

- The chief constable.
- The relevant health board.
- Such persons who appear to be representative of the interests of:
 - Holders of premises licences for premises within the locality.
 - Persons resident in the locality.
- Such other persons as the board thinks fit.

4.9.

Overprovision is one of five possible grounds for refusal of a premises licence application and would be relevant if the Board considers that, if the application were to be granted, there would, as a result, be overprovision of licensed premises, or licensed premises of the same or similar description as the subject premises, in the locality.

5. Scottish Government Guidance on Overprovision

5.1.

The Scottish Government has provided Guidance to assist boards in formulating their assessments. The Guidance is under review, but currently the Board is:

- Required to take a proactive position on overprovision and identify those localities in which it would propose not to grant new licences or licences for premises of a particular description.
- Allowed to take account of the “particular description” of premises, that is their styles of operation, when assessing overprovision.
- Directed to have regard to the number and the capacity of licensed premises in localities.

5.2.

The Guidance provides that “the results of all consultation should be evaluated to identify robust and reliable evidence which suggests that a saturation point has been reached or is close to being reached, always provided that a dependable causal link

can be forged between that evidence and the operation of licensed premises in a locality”.

5.3.

The Guidance provides that where a board’s policy statement has concluded that in a particular locality there is an overprovision of licensed premises or premises of a particular description, an application for a new premises licence or for the variation of an existing licence in that locality should normally be refused on the ground of overprovision. It would simply add to the number of licensed premises or it would increase the number of premises of the relevant description, depending on the approach which the board has taken in the policy statement.

5.4.

However, each application requires to be determined on its own merits. There may be cases where the applicant can demonstrate that grant of the application would not undermine the licensing objectives or those objectives would not be undermined if the applicant’s operating plan or layout plan was modified or the grant of the licence made subject to appropriate conditions.

5.5.

Accordingly, there must be room for exceptions and the Guidance states that a numerical quota of licensed premises or premises of a particular description in a locality should not be set.

5.6.

The Guidance provides that members’ clubs should be discounted for the purposes of overprovision assessments carried out by licensing boards provided they meet the criteria for such clubs specified in terms of regulations made under the Act. There are nine members’ clubs in Orkney which all meet the relevant criteria.

5.7.

Statistics relating to the geographical distribution of licensed premises in Orkney, including their capacities and operating hours, with the exception of members’ clubs, are attached as Appendix 1 to this report.

5.8.

With reference to section 5.1 above, the statistical information referred to at section 5.7 above gives a broad indication of the “type” of premises, that is their styles of operation. However, named types of premises licences ceased when the Act came into effect and premises can only correctly be identified as providing on-sales facilities; off-sales facilities; or both on-sales and off-sales facilities.

5.9.

Statistics relating to the geographical locations of premises and their numbers, assessed as on-sales, off-sales or both types of sales, are attached as Appendix 2 to this report.

5.10.

With reference to section 5.9 above, in Orkney, there are currently:

- 14 on-sales premises with total capacity of 3,532 persons.
- 36 off-sale premises with total alcohol display capacity of 689.72 square metres.
- 46 premises licensed for both on and off-sales with total capacity of 6,834 persons and total alcohol display capacity of 400.39 square metres.

5.11.

The Guidance states that licensing boards should not take into account the need or demand for licensed premises in the locality, as commercial considerations are irrelevant to boards' policies.

6. Determining Localities: Preliminary Statistical Data Collection

6.1.

In determining the "localities" within the Board's area for the purposes of the Act, the Board may determine that the whole of the Board's area is a locality. Selection of locality is a matter for the Board and will involve the use of its own local knowledge.

6.2.

On 29 September 2022, the Clerk to the Board issued emails to the organisations specified in section 6.3 below, as a preliminary step to the policy review process. The purpose of the emails was to request statistical data to assist the Board in identifying localities where there is overprovision of licensed premises, or premises of a particular description, within its area. The organisations were provided with statistical information similar to that attached as Appendices 1 and 2 to this report and responses were requested by 11 November 2022.

6.3.

The emails were issued to the following organisations:

6.3.1.

NHS Orkney, regarding:

- Alcohol related hospital admissions.
- Alcohol related deaths.
- Chronic liver disease deaths and hospital admissions.
- Alcohol related brain damage.
- Proportion of individuals who were alcohol dependent.
- Alcohol related Accident and Emergency attendances.
- Alcohol brief interventions.

6.3.2.

Orkney Alcohol and Drugs Partnership, regarding:

- Alcohol specific offences.
- Alcohol attributable offences.
- Perceptions of prevalence of neighbourhood problems where alcohol was believed to be a factor.

6.3.3.

Orkney Health and Care, regarding:

- Caseload in which problem alcohol use had been identified.
- Alcohol addiction problems in Children and Families Team cases.
- Alcohol addiction problems in Criminal Justice Team cases.
- Alcohol addiction problems in accommodated children and young people cases.

6.3.4.

Orkney Local Licensing Forum, regarding any data which it considered relevant.

6.3.5.

Orkney Partnership, regarding:

- Incidents of anti-social behaviour and other types of public disorder linked to alcohol use.
- Alcohol related ambulance call outs.
- Noise complaints relating to licensed premises.

6.3.6.

Police Scotland, regarding:

- Alcohol specific offences.
- Alcohol attributable offences.
- Reports by victims of violent crime that offender was under influence of alcohol.
- Offences in which alcohol was known to be an aggravating factor.
- Alcohol related domestic abuse.

6.3.7.

Scottish Fire and Rescue Service, regarding numbers of fires where impairment due to suspected alcohol use was a contributory factor.

6.4.

One response to the request for statistical data was received from NHS Orkney and is attached as Appendix 3 to this report.

7. Determining Localities: Next Step

7.1.

The Board's approach to determining "localities" must be evidence-led. The Board must identify the proposed locality before an assessment of overprovision can be carried out.

7.2.

To conduct an assessment of overprovision and allow the Board to lawfully and rationally conclude that a state of overprovision does or does not arise in that chosen locality, the Board must:

- Have regard to the issue of capacity and numbers of licensed premises in the identified locality.
- Be able to show that it has identified a dependable causal link between the operation of licensed premises in the identified locality and relevant harms.

7.3.

The Clerk to the Board conducted a preliminary statistical data collection exercise from 29 September to 11 November 2022, detailed in section 6 above. One response was received, from NHS Orkney, which compares statistics relating to Orkney with those relating to Scotland but does not provide statistics relating to smaller areas within Orkney.

7.4.

Given the sole response to the preliminary statistical data collection exercise and the current absence of alternative evidential information, the Board may take the view that the locality, for the purpose of consultation on the assessment of overprovision, should be the whole of Orkney.

7.5.

The approach set out in section 7.4 above does not preclude subsequent alternative findings by the Board. For example, after consideration of evidence received as a result of the consultation on the assessment of overprovision, the Board could determine that a different locality or localities should apply.

8. Assessment of Overprovision: Consultation

8.1.

When conducting an assessment of overprovision, the Board should:

- Assess the evidence presented and then consult upon what the information may show.
- Consider the responses to the consultation before determining the overprovision position.

8.2.

The preliminary statistical data collection exercise referred to at section 7.3 above provides statistical comparisons between Orkney as a whole and Scotland but does not provide statistics relating to smaller areas within Orkney.

8.3.

The Board is now required to consult within its identified locality to ascertain the opinion of consultees on overprovision of alcohol licensed premises, subject to being supported by evidence.

8.4.

It is therefore recommended that the Clerk to the Board should undertake the statutory consultation process on assessment of overprovision of alcohol licensed premises in Orkney and submit a report, to the meeting of the Board to be held on 27 April 2023, on the outcome of the consultation.

8.5.

In accordance with previous consultations on assessment of overprovision, it is proposed that the following parties be consulted:

- Citizens Advice Bureau (Orkney).
- Community councils.
- Holders of premises licences throughout Orkney.
- Local firms of solicitors.
- Local Licensing Forum.
- NHS Orkney.
- Orkney Alcohol and Drugs Partnership.
- Orkney Health and Social Care Partnership.
- Orkney Partnership.
- Police Scotland.
- Residents via a public notice on www.orkney.gov.uk.
- Scottish Fire and Rescue Service.
- Voluntary Action Orkney.

9. Later Stages in Policy Review

9.1.

During 2023, the Board will require to:

- Assimilate all evidence received in response to the consultation regarding overprovision (April 2023).
- Consider a draft revised Statement of Alcohol Licensing Policy (June 2023).

- Consult upon the draft revised Policy with those consultees detailed in section 9.2 below.
- Assimilate all responses received in response to the consultation on the draft revised Policy and take them account before adopting a revised Policy (October 2023).

9.2.

When consulting upon its draft revised Statement of Alcohol Licensing Policy, the Board must consult with the Local Licensing Forum, the relevant health board and the following, in so far as they are not represented in the membership of the Local Licensing Forum:

- Holders of premises licences and personal licences.
- The Chief Constable.
- Persons having functions relating to health, education or social work.
- Young people.
- Persons resident within the Forum's area.
- Such other persons as the Board thinks appropriate.

9.3.

The Local Licensing Forum last met on 15 January 2020. The next meeting was scheduled for 26 March 2020, just after the national lockdown for the COVID-19 pandemic (23 March 2020). The Convener of the Local Licensing Forum declined the offer of holding virtual meetings and has not contacted the local authority to arrange meetings since.

10. Financial Implications

There are no direct financial implications to the Board arising from the recommendations of this report.

11. Legal Aspects

The legal aspects are contained within the body of this report.

12. Contact Officers

Gavin Mitchell, Clerk to the Board, extension 2233, email gavin.mitchell@orkney.gov.uk.

Sheila Tulloch, Depute Clerk to the Board, extension 2213, Email sheila.tulloch@orkney.gov.uk.

Elaine Sinclair, Legal Clerk, extension 2232, email elaine.sinclair-hill@orkney.gov.uk.

13. Appendices

Appendix 1: Statistics relating to geographical distribution, capacities and operating hours of licensed premises in Orkney, with the exception of members' clubs.

Appendix 2: Statistics relating to the geographical locations of premises and their numbers, assessed as on-sales, off-sales or both types of sales.

Appendix 3: NHS Orkney response to statistical data request.

Orkney Islands Area Licensing Board – Premises Licences – Excluding Members’ Clubs – Locations, Types, Hours and Capacities – January 2023.

Postcode / Type	Premises	Licensed Hours	Capacities (On-sales numbers of people) (Off-sales Display Area sqm)	
			On-sales	Off-sales
KW15 1AG. Public House.	The Auld Motor Hoose. 26 Junction Road. Kirkwall.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight. Thursday to Saturday inclusive 11 am – 1 am. Sunday 12.30 pm – 12 midnight. Off-consumption: Monday to Saturday inclusive 11 am – 10 pm. Sunday 12.30 pm – 10 pm.	159.	7.92.
KW15 1AR. Restaurant.	Empire Chinese Restaurant. 51 Junction Road. Kirkwall.	On-consumption: Monday to Saturday inclusive 11 am – 1 am. Sunday 12.30 pm – 12 midnight.	60.	N/A.
KW15 1AW. Shop.	Lidl GB Ltd. Pickaquoy Road. Kirkwall.	Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	N/A.	60.77. 72.79 1 Dec to 2 Jan each year.

Postcode / Type	Premises	Licensed Hours	Capacities (On-sales numbers of people) (Off-sales Display Area sqm)	
			On-sales	Off-sales
KW15 1DH. Shop.	The Longship. 7 – 15 Broad Street. Kirkwall.	Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	N/A.	36.30.
KW15 1DN. Shop.	Bruces Stores. 55 – 59 Victoria Street. Kirkwall.	Off-consumption: Monday to Sunday inclusive 10 am – 9.30 pm.	N/A.	25.28.
KW15 1DN. Café/Restaurant.	Caffe Lucano Ristorante. 31/33 Victoria Street. Kirkwall.	On-consumption: Monday to Thursday inclusive 11 am – 12 midnight. Friday and Saturday 11 am – 1 am. Sunday 12 noon – 12 midnight.	70.	N/A.
KW15 1DN. Hotel.	Orkney Hotel. Victoria Street. Kirkwall.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight. Thursday to Saturday inclusive 11 am – 1 am. Sunday 12 noon – 12 midnight. Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	410.	1.42.

Postcode / Type	Premises	Licensed Hours	Capacities (On-sales numbers of people) (Off-sales Display Area sqm)	
			On-sales	Off-sales
KW15 1HP. Hotel.	Albert Hotel. Mounthoolie Lane. Kirkwall.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight. Thursday to Saturday inclusive 11 am – 1 am. Sunday 12 noon – 12 midnight. On-consumption – Outdoor Area Ancillary Grounds 3: Monday to Thursday inclusive 11 am – 9 pm. Friday and Saturday 11 am – 10 pm. Sunday 12 noon – 8 pm. Off-consumption: Monday to Saturday inclusive 10 am – 10 pm. Sunday 12 noon – 10 pm.	428.	12.40.
KW15 1HP. Shop.	Co-op. 19 Albert Street. Kirkwall.	Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	N/A.	24.50.
KW15 1HP. Café/Restaurant.	Twenty One. 21 Albert Street. Kirkwall.	On-consumption: Sunday to Thursday inclusive 11 am – 12 midnight. Friday and Saturday 11 am – 1 am.	60.	N/A.
KW15 1HP. Shop.	The Brig Larder. 1 Albert Street. Kirkwall.	Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	N/A.	33.59.

Postcode / Type	Premises	Licensed Hours	Capacities (On-sales numbers of people) (Off-sales Display Area sqm)	
			On-sales	Off-sales
KW15 1HP. Café/Restaurant.	Trenabies. 16 Albert Street. Kirkwall.	On-consumption: Monday to Saturday inclusive 11 am – 11 pm. Sunday 12.30 pm – 2.30 pm and 6.30 pm – 12 midnight.	52.	N/A.
KW15 1HQ. Shop.	Highland Park Shop 58 Albert Street. Kirkwall.	Off-consumption: Monday to Saturday inclusive 10 am – 10 pm. Sunday 12 pm – 10 pm.	N/A.	24.495.
KW15 1HR. Restaurant.	Dil Se Restaurant. 5/7 Bridge Street. Kirkwall.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight. Thursday to Saturday inclusive 11 am – 1 am. Sunday 12.30 pm – 12 midnight.	70.	N/A.
KW15 1HR. Public House.	Torvhaug. 4 Bridge Street. Kirkwall.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight. Thursday to Saturday inclusive 11 am – 1 am. Sunday 12.30 pm – 12 midnight. Off-consumption: Monday to Saturday inclusive 11 am – 10 pm. Sunday 12.30 pm – 10 pm.	234.	18.19.

Postcode / Type	Premises	Licensed Hours	Capacities (On-sales numbers of people) (Off-sales Display Area sqm)	
			On-sales	Off-sales
KW15 1HZ. Café/Shop.	Judith Glue. 25 Broad Street. Kirkwall.	On-consumption: Monday to Sunday inclusive 10 am – 10.30 pm. Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	75.	6.08.
KW15 1JD. Restaurant with rooms.	The Storehouse Bridge Street Wynd Kirkwall.	On-consumption: Monday to Sunday inclusive 10 am – 11 pm. Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	190.	18.11.
KW15 1JZ. Restaurant.	Busters Diner. 1 Mounthoolie Place. Kirkwall.	On-consumption: Monday to Saturday inclusive 11 am – 11 pm. Sunday 12.30 pm – 11 pm.	25.	N/A.
KW15 1LE. Public House.	Helgis. 14 Harbour Street, Kirkwall.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight. Thursday to Saturday inclusive 11 am – 1am. Sunday 12.30 pm – 12 midnight. Off-consumption: Monday to Saturday inclusive 11 am – 10 pm. Sunday 12.30 pm – 10 pm.	96.	12.44.

Postcode / Type	Premises	Licensed Hours	Capacities (On-sales numbers of people) (Off-sales Display Area sqm)	
			On-sales	Off-sales
KW15 1LE. Hotel.	Kirkwall Hotel. Harbour Street. Kirkwall.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight. Thursday to Saturday inclusive 11 am – 1am. Sunday 10 am – 12 midnight. Off-consumption: Monday to Saturday inclusive 11 am – 10 pm. Sunday 10 am – 10 pm. On-consumption – Pavement Table Area – 11 am – 10 pm daily.	398. 24.	33.60.
KW15 1LE. Hotel.	St Ola Hotel. Harbour Street. Kirkwall.	On-consumption: Monday to Thursday inclusive 11 am – 12 midnight. Friday 11 am – 1 am. Saturday 10 am – 1 am. Sunday 10 am – 12 midnight. Off-consumption: Monday to Friday inclusive 11 am – 10 pm. Saturday and Sunday 10 am – 10 pm.	186.	0.74.

Postcode / Type	Premises	Licensed Hours	Capacities (On-sales numbers of people) (Off-sales Display Area sqm)	
			On-sales	Off-sales
KW15 1LE. Hotel.	The Shore. Shore Street. Kirkwall.	On-consumption: Monday to Wednesday inclusive 9 am – 12 midnight. Thursday to Saturday inclusive 9 am – 1 am. Sunday 9 am – 12 midnight. On-consumption – Pavement Table Area: Monday to Sunday inclusive 9 am – 10 pm. Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	160. 15.	1.62.
KW15 1LG. Gin Bar.	Standing Room. 18 Shore Street. Kirkwall.	On-consumption: Sunday to Thursday inclusive 10 am – 12 midnight. Friday and Saturday 10 am – 1 am. Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	20.	0.54.
KW15 1LR. Entertainment Centre.	Pickaquoy Centre and Campus. Muddisdale Road. Kirkwall.	On-consumption: Monday to Thursday inclusive 11 am – 12 midnight. Friday and Saturday 11 am – 1 am. Sunday 12 noon – 12 midnight.	2671.	N/A.

Postcode / Type	Premises	Licensed Hours	Capacities (On-sales numbers of people) (Off-sales Display Area sqm)	
			On-sales	Off-sales
KW15 1NU. Visitor Centre Shop and Café / Bar.	Orkney Distilling Ltd. Store. Burnmouth Road. Kirkwall.	On-consumption Sundays to Thursdays inclusive 10 am – 12 midnight; Friday and Saturday 10 am – 1 am. Off-consumption Mondays to Sundays inclusive 10 am – 10 pm. On-consumption – Outdoor Areas Sundays to Thursdays inclusive 10 am – 11 pm. Friday and Saturday 10 am – 1 am.	200.	19.52.
KW15 1NW. Café / Entertainment Venue.	Archive Coffee and The Sound Archive/ The Old Library. Laing Street. Kirkwall.	On-consumption: Monday to Thursday inclusive 11 am – 12 midnight. Friday and Saturday 11 am – 1 am;. Sunday 12 noon – 12 midnight. Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	240.	12.10.

Postcode / Type	Premises	Licensed Hours	Capacities (On-sales numbers of people) (Off-sales Display Area sqm)	
			On-sales	Off-sales
KW15 1QX. Hotel.	Ayre Hotel. Ayre Road. Kirkwall.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight. Thursday and Friday 11 am – 1 am. Saturday 9 am – 1am. Sunday 9 am – 12 midnight. Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	335.	0.48.
KW15 1RH Shop.	Ortak Ltd Garrison Road Hatston Industrial Estate Kirkwall	Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	N/A.	8.57.
KW15 1RP. Shop.	Tesco. 18 Pickaquoy Road. Kirkwall.	Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	N/A.	139.00.
KW15 1RR. Shop.	Co-op. Piquoy Road. Kirkwall.	Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	N/A.	39.34.

Postcode / Type	Premises	Licensed Hours	Capacities (On-sales numbers of people) (Off-sales Display Area sqm)	
			On-sales	Off-sales
KW15 1SE. Shop.	Visitor Centre. Scapa Distillery. St Ola.	Off-consumption: Monday to Sunday inclusive 10 am – 10 pm. On-consumption: Monday to Sunday inclusive 10 am – 10 pm.	36.	3.08.
KW15 1SF. Hotel / Restaurant.	Foveran. St Ola.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight. Thursday to Saturday inclusive 11 am – 1 am. Sunday 12.30 pm – 12 midnight. Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	80.	2.64.
KW15 1SU. Shop.	Visitor Centre. Highland Park Distillery. Holm Road. Kirkwall.	Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	N/A.	10.49.

Postcode / Type	Premises	Licensed Hours	Capacities (On-sales numbers of people) (Off-sales Display Area sqm)	
			On-sales	Off-sales
KW15 1SU. Hotel.	Lynnfield Hotel. Kirkwall.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight. Thursday to Saturday inclusive 11 am – 1am. Sunday 12 noon – 12 midnight. Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	100.	13.58.
KW15 1TH. Café.	Airport Cafe. Kirkwall Airport.	On-consumption: Monday to Sunday inclusive 7.30 am – 11 pm. Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	28.	1.5744.
KW15 1XA. Shop.	Papdale Stores. 8 Hermaness. Papdale East. Kirkwall.	Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	N/A.	11.00.

Postcode / Type	Premises	Licensed Hours	Capacities (On-sales numbers of people) (Off-sales Display Area sqm)	
			On-sales	Off-sales
KW16 3AD. Hotel.	Ferry Inn. 10 John Street. Stromness.	On-consumption: Monday to Wednesday inclusive 9 am – 12 midnight. Thursday to Saturday inclusive 9 am – 1 am. Sunday 9.30 am – 12 midnight. Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	212.	13.20.
KW16 3AE. Café/Restaurant.	Julia's Bistro. Ferry Road. Stromness.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight. Thursday to Saturday inclusive 11 am – 1am. Sunday 12 noon – 12 midnight. On-consumption – Outdoor Area: Monday to Saturday inclusive 11 am – 9 pm: Sunday 12 noon – 9 pm.	50. 48.	N/A.
KW16 3AG. Shop.	Co-op. New Store. North End Road. Stromness.	Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	N/A.	31.21.
KW16 3AG. Shop.	North End Garage. North End Road. Stromness.	Off-consumption: Monday to Saturday inclusive 10 am – 9 pm. Sunday 10 am – 8 pm.	N/A.	4.03.

Postcode / Type	Premises	Licensed Hours	Capacities (On-sales numbers of people) (Off-sales Display Area sqm)	
			On-sales	Off-sales
KW16 3BS. Shop.	Argos Bakery. 50 Victoria Street. Stromness.	Off-consumption: Monday to Saturday inclusive 10 am – 10 pm. Sunday 10 am – 8 pm.	N/A.	16.65.
KW16 3BS. Hotel.	Royal Hotel. 53 – 57 Victoria Street. Stromness.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight: Thursday to Saturday inclusive 11 am – 1 am: Sunday 11.30 am – 12 midnight. Off-consumption: Monday to Saturday inclusive 11 am – 10 pm: Sunday 11.30 am – 10 pm.	350.	20.35.
KW16 3BU. Shop.	Bayleaf Delicatessen 103 Victoria Street Stromness.	Off-consumption Monday to Sunday inclusive 10 am – 10 pm.	N/A.	1.773.
KW16 3BY. Restaurant.	Hamnavoe Restaurant. 35 Graham Place. Stromness.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight: Thursday to Saturday inclusive 11 am – 1 am: Sunday 12.30 pm – 12 midnight.	40.	N/A.

Postcode / Type	Premises	Licensed Hours	Capacities (On-sales numbers of people) (Off-sales Display Area sqm)	
			On-sales	Off-sales
KW16 3JX. Hotel.	Standing Stones Hotel. Stenness.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight: Thursday to Saturday inclusive 11 am – 1 am: Sunday 12 noon – 12 midnight. Off-consumption: Monday to Sunday inclusive 11 am – 10 pm:	230.	6.90.
KW16 3JY. Shop.	Sutherlands Shop. Stenness.	Off-consumption: Monday to Sunday inclusive 10 am – 8 pm.	N/A.	5.25.
KW16 3LR. Shop.	Skail House Gift Shop. Breckness Estate. Sandwick.	Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	N/A.	1.64.
KW16 3LR. Shop.	Shop at Skara Brae Visitor Centre. Sandwick.	Off-consumption: 1 April to 30 Sept each year 10 am – 5.30 pm Monday to Sunday. 1 Oct – 31 Mar each year 10 am – 4.30 pm Monday to Sunday.	N/A.	2.06.
KW16 3LT. Shop.	Isbister Bros Ltd. Quoyloo.	Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	N/A.	8.40.

Postcode / Type	Premises	Licensed Hours	Capacities (On-sales numbers of people) (Off-sales Display Area sqm)	
			On-sales	Off-sales
KW16 3LT. Café/Restaurant/ Shop.	Orkney Brewery Visitors Centre. Quoyloo.	On-consumption: Monday to Sunday inclusive 10 am – 6 pm. Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	154.	25.34.
KW16 3NJ. Café.	Beneth'hill Café. Moaness. Hoy.	On-consumption: Monday to Sunday inclusive 10 am – 11 pm. Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	66.	0.765.
KW16 3NT. Hotel.	Hoy Hotel. Lyness.	On-consumption: Monday to Wednesday inclusive 11 am – 11 pm. Thursday to Saturday inclusive 11 am – 1 am. Sunday 12 noon – 12 midnight. Off-consumption: Monday to Saturday inclusive 11 am – 10 pm. Sunday 12 noon – 10 pm.	100.	7.1.
KW16 3NU. Café / Restaurant and Gift Shop.	Emily's Tea Room and Restaurant Mill House Lyness.	On Consumption: Monday to Saturday inclusive 12 pm – 11 pm. Off Consumption: Monday to Saturday inclusive 10 am – 10 pm.	20.	2.25.

Postcode / Type	Premises	Licensed Hours	Capacities (On-sales numbers of people) (Off-sales Display Area sqm)	
			On-sales	Off-sales
KW16 3PA. Hotel.	Stromabank Hotel. Longhope.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight. Thursday to Saturday inclusive 11 am – 1 am. Sunday 12.30 pm – 12 midnight. Off-consumption: Monday to Saturday inclusive 11 am – 10 pm. Sunday 12.30 pm – 10 pm.	90.	11.04.
KW16 3PG. Shop.	John M F Groat and Sons Ltd. Anchorfast Buildings. Longhope.	Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	N/A.	9.45.
KW16 3PG. Public House.	Royal Hotel. Longhope.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight. Thursday to Saturday inclusive 11 am – 1 am. Sunday 12.30 pm – 12 midnight. Off-consumption: Monday to Saturday inclusive 11 am – 10 pm. Sunday 12.30 pm – 10 pm.	80.	7.50.
KW17 2AB. Shop.	Eday Community Enterprises. Millbounds. Eday.	Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	N/A.	10.00.

Postcode / Type	Premises	Licensed Hours	Capacities (On-sales numbers of people) (Off-sales Display Area sqm)	
			On-sales	Off-sales
KW17 2AE. Entertainment Venue.	Stronsay Community Hall. Stronsay.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight. Thursday to Saturday inclusive 11 am – 1 am. Sunday 12.30 pm – 12 midnight.	160.	N/A.
KW17 2AF. Shop.	Olivebank. Stronsay.	Off-consumption: Monday to Saturday inclusive 10 am – 10 pm. Sunday 12 noon – 10 pm.	N/A.	3.35.
KW17 2AR. Shop.	Ebenezer Stores. Stronsay.	Off-consumption: Monday to Saturday inclusive 10 am – 7.30 pm. Sunday 10 am – 1 pm.	N/A.	6.19.
KW17 2AR. Hotel.	Stronsay Hotel. Stronsay.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight. Thursday to Saturday inclusive 11 am – 1 am. Sunday 11.30 am – 12 midnight. Off-consumption: Monday to Saturday inclusive 11 am – 10 pm. Sunday 12.30 pm – 10 pm.	54.	12.42.
KW17 2BA. Shop.	Sinclair General Stores. Sanday.	Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	N/A.	17.182.

Postcode / Type	Premises	Licensed Hours	Capacities (On-sales numbers of people) (Off-sales Display Area sqm)	
			On-sales	Off-sales
KW17 2BE. Café/Shop.	Lighthouse Café. The Lighthouse. North Ronaldsay.	On-consumption: Monday to Thursday inclusive 11 am – 12 midnight. Friday and Saturday inclusive 11 am – 1 am. Sunday 12 noon – 12 midnight. Off-consumption: Monday to Saturday inclusive 10 am – 10 pm. Sunday 12.30 pm – 10 pm.	48.	3.55.
KW17 2BE. Hotel.	North Ronaldsay Bird Observatory. Twingness. North Ronaldsay.	On-consumption: Monday to Thursday inclusive 11 am – 11 pm. Friday and Saturday 11 am – 1 am. Sunday 12 noon – 11 pm. Off-consumption: Monday to Saturday inclusive 11 am – 10 pm. Sunday 12 noon – 10 pm.	114.	5.75.
KW17 2BJ. Restaurant.	Belsair. Sanday.	On-consumption: Monday to Thursday inclusive 11 am – 11 pm. Friday and Saturday 11 am – 1 am. Sunday 12.30 pm – 12 midnight.	48.	N/A.

Postcode / Type	Premises	Licensed Hours	Capacities (On-sales numbers of people) (Off-sales Display Area sqm)	
			On-sales	Off-sales
KW17 2BJ. Public House.	Kettletoft Hotel. Sanday.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight. Thursday to Saturday inclusive 11 am – 1 am. Sunday 12.30 pm – 12 midnight. Off-consumption: Monday to Saturday inclusive 11 am – 10 pm. Sunday 12.30 pm – 10 pm.	59.	5.50.
KW17 2BU. Hotel/Shop.	Beltane House. Papa Westray.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight. Thursday to Saturday inclusive 11 am – 1 am. Sunday 11 am – 12 midnight. Off-consumption: Monday to Friday inclusive 10 am – 6 pm. Saturday 10 am – 9 pm.	70.	5.7.
KW17 2BW. Shop.	Sanday Community Shop. Lady Village. Sanday.	Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	N/A.	11.52.

Postcode / Type	Premises	Licensed Hours	Capacities (On-sales numbers of people) (Off-sales Display Area sqm)	
			On-sales	Off-sales
KW17 2BZ. Hotel.	Pierowall Hotel. Westray.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight. Thursday to Saturday inclusive 11 am – 1 am. Sunday 12 noon – 12 midnight. Off-consumption: Monday to Saturday inclusive 11 am – 10 pm. Sunday 12 noon – 10 pm.	190.	10.45.
KW17 2DB. Hotel.	Cleaton House Hotel. Westray.	On-consumption: Monday to Thursday inclusive 11 am – 12 midnight. Friday and Saturday 11 am – 1 am. Sunday 11 am – 12 midnight. Off-consumption: Mondays to Sundays inclusive 10 am – 10 pm.	120.	9.18.
KW17 2DD. Shop.	Peter Miller. Merchant. Surrigarth. Westray.	Off-consumption: Monday to Saturday inclusive 10 am – 6 pm. Sunday 2 pm – 4pm.	N/A.	8.88.
KW17 2DH. Shop.	J C Tulloch. General Merchants. Pierowall. Westray.	Off-consumption: Monday to Saturday inclusive 10 am – 6pm. Sunday 12 noon – 6 pm.	N/A.	11.904.

Postcode / Type	Premises	Licensed Hours	Capacities (On-sales numbers of people) (Off-sales Display Area sqm)	
			On-sales	Off-sales
KW17 2DP. Café / Bistro.	Saintear. Westray.	On Consumption: Sunday to Thursday inclusive 10 am – 12 midnight. Friday/Saturday and Saturday/Sunday 10 am – 1 am. Off Consumption: Sunday to Saturday inclusive 10 am – 10 pm.	30.	0.
KW17 2DX. Shop.	Thomas Sinclair. General Merchants. Shoreside. Balfour Village. Shapinsay.	Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	N/A.	8.38.
KW17 2DZ. Restaurant.	Smithy. Shapinsay.	On-consumption – Restaurant Building: Monday to Thursday inclusive 11 am – 11 pm. Friday and Saturday 11 am – 12 midnight. Sunday 12.30 pm – 11 pm. On-consumption – Garden Area: Monday to Saturday inclusive 11 am – 9 pm. Sunday 12.30 pm – 9 pm.	32. 32.	N/A.
KW17 2EH. Café / Bistro / Restaurant.	Waterside Café. Atlantis Lodges. Finstown.	On Consumption: Sunday to Thursday inclusive 11 am – 12 midnight. Friday/Saturday and Saturday/Sunday 11 am – 1 am.	30.	N/A.

Postcode / Type	Premises	Licensed Hours	Capacities (On-sales numbers of people) (Off-sales Display Area sqm)	
			On-sales	Off-sales
KW17 2EL. Shop.	Baikies Stores. Finstown.	Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	N/A.	3.00.
KW17 2HT. Shop.	Co-op. Dounby Stores. Dounby.	Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	N/A.	24.02.
KW17 2HT. Hotel.	Smithfield Hotel. Dounby.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight. Thursday to Saturday inclusive 11 am – 1 am. Sunday 12.30 pm – 12 midnight. Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	182.	1.96.
KW17 2LF. Hotel.	Merkister Hotel. Harray.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight. Thursday to Saturday inclusive 11 am – 1 am. Sunday 12.30 pm – 12 midnight. Off-consumption: Monday to Saturday inclusive 11 am – 10 pm. Sunday 12.30 pm – 10 pm.	140.	0.28.

Postcode / Type	Premises	Licensed Hours	Capacities (On-sales numbers of people) (Off-sales Display Area sqm)	
			On-sales	Off-sales
KW17 2LS. Hotel.	Barony Hotel. Birsay.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight. Thursday to Saturday inclusive 11 am – 1 am. Sunday 11.30 am – 12 midnight. Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	70.	–
KW17 2NP. Brewery complex with Café/Restaurant/ Shop/entertainment venue.	Swannay Brewery by Evie.	On Consumption: Sundays to Thursdays 10 am – 12 midnight. Fridays/Saturdays and Saturdays/Sundays 10 am – 1 am. Off Consumption: Sundays to Saturdays 10 am – 10 pm.	75.	25.61.
KW17 2PR. Shop.	Marion's Shop. Essaquoy. Sourin. Rousay.	Off-consumption: Monday 11.30 am – 5.30 pm. Thursday 11 am – 5.30 pm. Wednesday, Friday and Saturday 2 pm – 5.30 pm. Sunday 2 pm – 4 pm. (Tuesday closed).	N/A.	26.39.

Postcode / Type	Premises	Licensed Hours	Capacities (On-sales numbers of people) (Off-sales Display Area sqm)	
			On-sales	Off-sales
KW17 2PT. Public House.	Taversoe Hotel. Rousay.	On-consumption: Monday to Thursday inclusive 11 am – 12 midnight. Friday and Saturday 11 am – 1 am. Sunday 11 am – 12 midnight. Off-consumption: Monday to Sunday inclusive 11 am – 10 pm.	60.	5.94.
KW17 2QJ. Distillery Off-sale Outlet.	Deerness Distillery. Deerness.	Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	N/A.	15.59.
KW17 2QQ. Shop.	Deerness Stores. Deerness.	Off-consumption: Monday to Saturday inclusive 10 am – 10 pm. Sunday 11 am – 10 pm.	N/A.	8.00.

Postcode / Type	Premises	Licensed Hours	Capacities (On-sales numbers of people) (Off-sales Display Area sqm)	
			On-sales	Off-sales
KW17 2QU. Public House.	Quoyburray Inn. Tankerness.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight. Thursday to Saturday inclusive 11 am – 1 am. Sunday 12.30 pm – 12 midnight. Off-consumption: Monday to Saturday inclusive 11 am – 10 pm. Sunday 12.30 pm – 10 pm.	126.	2.16.
KW17 2RB. Public House.	The Noust. Orphir.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight. Thursday to Saturday inclusive 11 am – 1 am. Sunday 12.30 pm – 12 midnight. Off-consumption: Monday to Saturday inclusive 11 am – 10 pm. Sunday 12.30 pm – 10 pm.	110.	9.66.
KW17 2RW. Café / Restaurant.	Skerries Bistro/ Visitors Centre. Banks, Cleat. South Ronaldsay.	On-consumption: Monday to Thursday inclusive 11 am – 11 pm. Friday and Saturday 11 am – 12 midnight. Sunday 11 am – 11 pm.	84.	N/A.

Postcode / Type	Premises	Licensed Hours	Capacities (On-sales numbers of people) (Off-sales Display Area sqm)	
			On-sales	Off-sales
KW17 2SL. Hotel.	Bellevue Inn. Front Road. St Margaret's Hope.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight. Thursday to Saturday inclusive 11 am – 1 am. Sunday 11.30 am – 12 midnight. Off-consumption: Monday to Saturday inclusive 11 am – 10 pm. Sunday 10 am – 10 pm.	260.	26.78.
KW17 2SP. Hotel.	Murray Arms Hotel. St Margaret's Hope.	On-consumption: Monday to Wednesday inclusive 11 am – 12 midnight. Thursday to Saturday inclusive 11 am – 1 am. Sunday 12 noon – 12 midnight. Off-consumption: Monday to Saturday inclusive 10 am – 10 pm. Sunday 12 noon – 10 pm.	126.	1.40.
KW17 2SP. Shop.	Orkney Wine Shop. Lamb Holm.	Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	N/A.	15.00.
KW17 2SP. Shop.	The Old Trading Post. Back Road. St Margaret's Hope.	Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	N/A.	4.50.

Postcode / Type	Premises	Licensed Hours	Capacities (On-sales numbers of people) (Off-sales Display Area sqm)	
			On-sales	Off-sales
KW17 2SR. Café/Shop.	Robertsons Coffee Hoose and Bar, Giftshop and Tourist Information Hub. Church Road. St Margaret's Hope.	On-consumption: Monday to Thursday inclusive 11 am – 12 midnight. Friday and Saturday 11 am – 1am. Sunday 12 noon – 12 midnight. Off-consumption: Monday to Sunday inclusive 10 am – 10 pm.	68.	2.03.
KW17 2SS. Retail Outlet.	Orkney Gin Co. Burray.	Off-consumption: Monday to Sunday inclusive 11 am – 10 pm.	N/A.	10.00.
KW17 2SS. Public House.	Sands Hotel. Burray.	On-consumption: Sunday to Wednesday inclusive 11 am – 12 midnight. Thursday to Saturday inclusive 11 am – 1 am. On-consumption – Patio Area – 11am – 9 pm daily. Off-consumption: Monday to Sunday inclusive 11 am – 10 pm.	216.	11.54.

Orkney Islands Area Licensing Board – Numbers of Premises Licences – excluding Members’ Clubs – Locations – January 2023

Locations – alphabetical	On-sale Only	Off-sales Only	Both on and off-sales	Total
Birsay	0	0	1	1
Burray	0	1	1	2
Deerness	0	2	0	2
Dounby	0	1	1	2
Eday	0	1	0	1
Evie	0	0	1	1
Finstown	1	1	0	2
Harray	0	0	1	1
Hoy, Longhope and Lyness	0	1	5	6
Kirkwall	7	11	18	36
Lamb Holm	0	1	0	1
North Ronaldsay	0	0	2	2
Orphir	0	0	1	1
Papa Westray	0	0	1	1
Quoyloo	0	1	1	2
Rousay	0	1	1	2
Sanday	1	2	1	4
Sandwick	0	2	0	2
Shapinsay	1	1	0	2
South Ronaldsay	1	1	3	5
Stenness	0	1	1	2
Stromness	2	4	2	8
Stronsay	1	2	1	4
Tankerness	0	0	1	1
Westray	0	2	3	5
Totals	14	36	46	96

Alcohol and Orkney – Public Health Data Briefing Paper

07/10/22

Purpose

The purpose of this briefing paper is to identify the current Public Health local area data relating to alcohol.

Background

The Orkney Islands Area Licensing Board indicated through an email received on the 29th of September 2022 of their intention to carry out a review of its Statement of Alcohol Licensing Policy under the Licensing (Scotland) Act 2005. The first step in the review process is for the Licensing Board to request data to identify localities where there may be overprovision of licensed premises, or premises of a particular description, within its area which could be determined as the whole of the Orkney. The Board's assessment in 2018 determined that the locality should be considered as Orkney as a whole.

The Orkney Licensing Board works under the following licensing objectives:

- preventing crime and disorder;
- securing public safety;
- preventing public nuisance;
- protecting and improving public health;
- protecting children and young persons from harm.

The Licensing Board determined in 2018 that there was no overprovision of licensed premises or licensed premises of a particular description within the locality of Orkney. This was due to the Licensing Board concluding that there was not a dependable causal link between the evidence provided to the Board and the operation of licensed premises to suggest that a saturation point had been reached or was close to being reached.

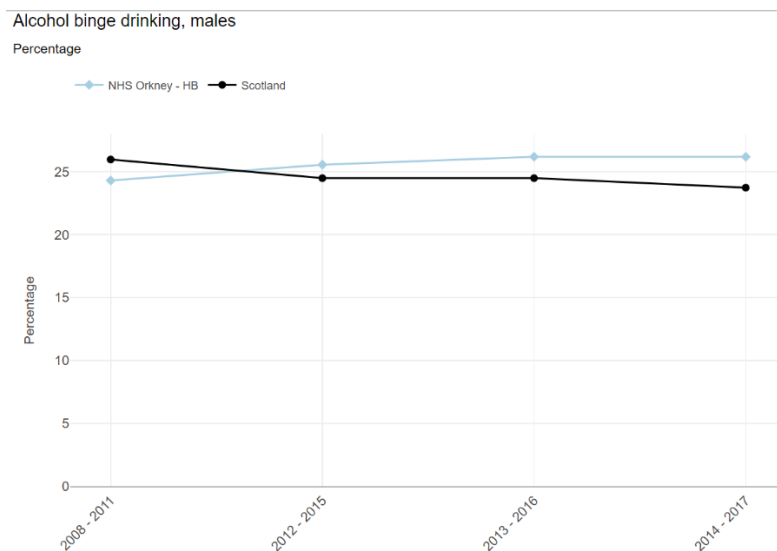
The Licensing Board has requested for the provision of data to support the review.

Summary of Data

Within Orkney, the percentage of people, from the Scottish Household Survey, who consumed hazardous/harmful levels of alcohol were not significantly different from the national average during 2016-2019. In 2016, the UK Chief Medical Officers published low risk drinking guidelines recommending a maximum of 14 units of alcohol per week for both women and men to keep health risks low. Whilst the mean weekly units for females in Orkney was below this threshold at 7.7 (compared to 8.8 national average), the mean weekly units for males in Orkney was above recommended safe drinking guidelines at 15.9 (compared to a 16.2 national

average). The level of binge drinking in males within Orkney from 2014-2017, whilst not statistically worse than the Scottish average for health board areas, ranks Orkney the fourth highest levels of alcohol binge drinking in Scotland. Comparison to the national average over time suggests that Orkney’s binge drinking behaviours have been higher than the national average from 2012-2017 (see figure 1).

Figure 1: Alcohol Binge Drinking, Males. Orkney Health board compared to Scotland.



Source : ScotPHO [ScotPHO profiles \(shinyapps.io\)](https://shinyapps.io/scotpho/)

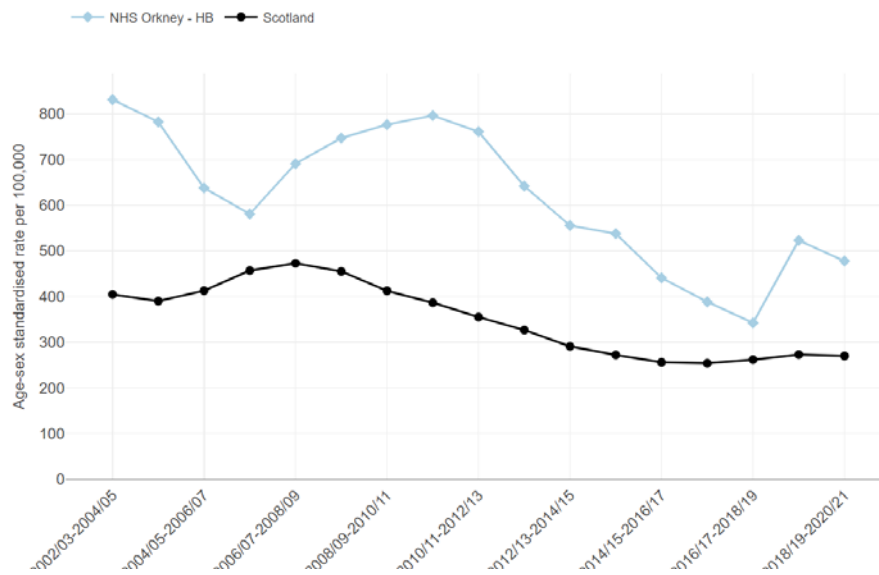
Increased levels of binge drinking could cause health harms through alcohol consumption. In 2020/21, within the acute general setting Orkney experienced higher levels of hospital stays and numbers of patients, including new patients, due to alcohol dependence than the national average. For alcoholic liver disease, Orkney experienced higher levels of hospital stays and numbers of patients when compared to the national average for the same time period. Both of these statistics used the European age-sex standardised rates (PHS, 2022). It should be noted that these statistics are variable over time. The data is likely to be impacted by the small population of Orkney and the fluctuations make interpretation difficult.

Within the current Scottish Public Health Observatory (ScotPHO) alcohol related data, alcohol related hospital admissions and alcohol specific deaths are not statistically different to the national comparator. However, alcohol-related admissions for those aged 11-25 years old were worse than the national comparator. Over time in Orkney, this measure seems to be consistently above the national average; although it is not always statistically significant (see figure 2).

Figure 2: Alcohol-related hospital admissions, aged 11-25. Orkney Health board compared to Scotland.

Alcohol-related hospital admissions, aged 11-25 years

Age-sex standardised rate per 100,000



Source : ScotPHO [ScotPHO profiles \(shinyapps.io\)](https://shinyapps.io/ScotPHO_profiles/)

This could be suggestive of potential health harms amongst young people in Orkney relating to alcohol consumption.

A study conducted by Public Health Scotland into alcohol sales and harm in Scotland during the Covid-19 pandemic found that between the start of the Covid-19 restrictions in March 2020 and May 2021, there were 17 units of alcohol sold per adult each week (16 of which were from off-trade premises). The authors of this study highlight that this level of alcohol represents enough to put every adult in Scotland over the low-risk weekly drinking guidelines (Richardson, Giles and Fraser, 2022). Therefore, whilst there were changes in consumption of alcohol particularly relating to the premises from which the alcohol was purchased, which also impacted on type of alcohol sales, the level of alcohol consumption across Scotland remains a health concern.

Conclusions

Orkney's small population can cause fluctuations in data making interpretation difficult. However, within Orkney and Scotland as a whole, there is data to suggest that there is a significant level of drinking above the low-risk weekly drinking limits recommended through the Chief Medical Officers, due to the associated health harms. It is not clear whether this has impacted on levels of alcohol dependence and alcoholic liver disease in Orkney. However, the levels of alcohol related hospital admissions in young people may be an indicator for concern.

References

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UK Chief Medical Officer's (2016) UK Chief Medical Officer's Low Risk Drinking Guidelines. *Crown Copyright* [online] Cited: 07 October 2022. [UK Chief Medical Officers' Low Risk Drinking Guidelines \(www.gov.scot\)](#)