Sally Shaw (Chief Officer) Orkney Health and Care 01856873535 extension: 2601 OHACfeedback@orkney.gov.uk



Agenda Item: 11

Integration Joint Board

Date of Meeting: 27 March 2019.

Subject: Orkney Community Justice Partnership Self-Evaluation Exercise 2018 to 2021.

1. Summary

1.1. To highlight information contained in the Orkney Community Justice Partnership Self-Evaluation Exercise 2018 to 2021.

2. Purpose

2.1. To advise Members on the purpose and outcomes of the self-evaluation exercise undertaken by the Orkney Community Justice Partnership.

3. Recommendations

The Integration Joint Board is invited to:

3.1. Note Orkney Community Justice Partnership's Self-Evaluation, attached as Appendix 1 to this report, in relation to National Health and Wellbeing Indicators 8 and 9 and the Community Justice (Scotland) Act 2016.

4. Background

4.1. The self-evaluation exercise was identified as a required action in the Orkney Community Justice Partnership's Outcomes Improvement Plan 2018 to 2021 and informs local community justice delivery.

4.2. Self-evaluation is central to continuous improvement. The purpose of the self-evaluation exercise is to:

- Reflect upon practice and identify areas for improvement.
- Recognise what work is being done that is having a positive impact on those who have lived experience of community justice.
- Identify where quality needs to be maintained, where improvement is needed and where partners should be working towards achieving excellence.
- Inform stakeholders about the quality of services.

4.3. Self-evaluation for improvement is broadly focused on answering three key questions:

1. How good are we now?

This question should help partners identify strengths within and across service delivery and begin to consider areas for improvement.

2. How do we know?

In considering this question, services should be gathering evidence and developing auditing processes that illustrate how well the lives of those with lived experience of community justice are improving. There are several sources of evidence, both qualitative and quantitative, which can inform partners and services about the quality of their work.

3. How good can we be?

This question should help partners take forward what they have found so far and develop a set of clear and tangible priorities for improvement.

5. Progress Update

5.1. The Orkney Community Justice Partnership undertook an initial Self-Evaluation Exercise, attached as Appendix 1 to this report, in February 2018, which highlighted three key areas needed for improvement:

- Impact on Communities (Communications).
- Impact on People who have committed offences and victims.
- Impact on Families.

5.2. The Orkney Community Justice Partnership progressed from this document to produce a Self-Evaluation Action Plan in September 2018 with a focus on the three identified areas.

6. Contribution to quality

Please indicate which of the Council Plan 2018 to 2023 and 2020 vision/quality ambitions are supported in this report adding Yes or No to the relevant area(s):

Promoting survival: To support our communities.	Yes.
Promoting sustainability : To make sure economic, environmental and social factors are balanced.	No.
Promoting equality : To encourage services to provide equal opportunities for everyone.	Yes.
Working together : To overcome issues more effectively through partnership working.	Yes.
Working with communities : To involve community councils, community groups, voluntary groups and individuals in the process.	Yes.

Working to provide better services: To improve the planning and delivery of services.	Yes.
Safe : Avoiding injuries to patients from healthcare that is intended to help them.	No.
Effective: Providing services based on scientific knowledge.	No.
Efficient : Avoiding waste, including waste of equipment, supplies, ideas, and energy.	No.

7. Resource implications and identified source of funding

7.1. There are no financial implications directly arising from this report.

8. Risk and Equality assessment

8.1. There are no risk or equality implications directly arising from this report.

9. Direction Required

Please indicate if this report requires a direction to be passed to:

NHS Orkney.	No.
Orkney Islands Council.	No.
Both NHS Orkney and Orkney Islands Council.	No.

10. Escalation Required

Please indicate if this report requires escalated to:

NHS Orkney.	No.
Orkney Islands Council.	No.
Both NHS Orkney and Orkney Islands Council.	No.

11. Authors

11.1. Scott Hunter, Head of Children and Families, Criminal Justice and Chief Social Work Officer.

11.2. Jon Humphreys, Service Manager, Criminal Justice.

11.3. Allana Bell, Community Justice Partnership Planning, Performance and Information Officer.

12. Contact details

12.1. Email: scott.hunter@orkney.gov.uk, telephone: 01856 873535 extension 2611.

12.2. Email: jon.humphreys@orkney.gov.uk, telephone: 01856 873535 extension 2650.

12.3. Email: <u>allana.bell@orkney.gov.uk</u>, telephone: 01856873535 extension 2697.

12. Supporting documents

12.1. Appendix 1: Orkney Community Justice Partnership Self-Evaluation Exercise.



Self-Evaluation Exercise 2018-21

Orkney Community Justice Partnership

Introduction

Community Justice is defined as:

The collection of individuals, agencies and services that work together to support, manage and supervise people who have committed offences, from the point of arrest, through prosecution, community disposal or custody and alternatives to these, until they are reintegrated into the community. Local communities and the third sector are a vital part of this process which aims to prevent and reduce further offending and the harm that it causes, to promote desistance, social inclusion, and citizenship.

The Scottish Government's vision for Community Justice is that Scotland is a safer, fairer and more inclusive nation where we:

- Prevent and reduce further offending by addressing its underlying causes.
- Safely and effectively manage and support those who have committed offences to help them reintegrate into the community and realise their potential for the benefit of all citizens.

The Orkney Community Justice Partnership's vision is to:

Bring together relevant individuals, agencies and services in order to further improve community justice outcomes for service users and the wider community of Orkney.

The Orkney Community Justice Partnership's first Community Justice Outcomes Improvement Plan, 2017-18, included a commitment to commence usage of the Community Justice self-evaluation framework published by the Care Inspectorate and the Scottish Government in 2016.

The Community Justice (Scotland) Act 2016 places a duty on these statutory agencies:

- Local Authorities.
- Health Boards.
- Police Scotland.
- Scottish Fire and Rescue Service (SFRS).
- Skills Development Scotland (SDS).
- Integration Joint Boards (IJBs).

- Scottish Courts and Tribunals Service (SCTS).
- Scottish Ministers (in practice, the Scottish Prison Service, the Crown Office and Procurator Fiscal Service).

Along with relevant Third Sector organisations, to co-operate, in the exercise of their respective functions in relation to community justice.

Self-Evaluation

Self-evaluation is central to continuous improvement. It is not meant to be a mechanistic or bureaucratic process. The framework set out below aims to help partners reflect on how well they are doing and how they can improve further. The quality indicators are designed to help partners to:

- Reflect upon practice and identify areas for improvement.
- Recognise what work is being done that is having a positive impact on those who have lived experience of community justice.
- Identify where quality needs to be maintained, where improvement is needed and where partners should be working towards achieving excellence.
- Inform stakeholders about the quality of services.

Self-evaluation for improvement broadly focuses on answering three key questions.

How good are we now?

This question should help partners identify strengths within and across service delivery and begin to consider areas for improvement.

How do we know?

In considering this question, services should be gathering evidence and developing auditing processes that illustrate how well the lives of those with lived experience of community justice are improving. There are a number of sources of evidence, both qualitative and quantitative, which can inform partners and services about the quality of their work.

How good can we be?

This question should help partners take forward what they have found so far and develop a set of clear and tangible priorities for improvement.

Categories and illustrative examples

The Care Inspectorate Framework uses the following categories to help us consider the broad questions set out above:

What key outcomes have we achieved?	How well do we meet the needs of our stakeholders?	How good is our delivery of services for those involved in community justice?	How good is our operational management?	How good is our leadership?
 Key performance outcomes 	 Impact on people who have committed offences, their families and victims 	 Delivery of key processes 	6. Policy, service development and planning	9. Leadership and direction
1.1 Improving the life chances and outcomes of those with lived experience of community justice	Impact on people who have committed offences 2.2 Impact on victims 2.3 Impact on families 3. Impact on staff 3.1 Impact on staff 4. Impact on the communities 4.1 Impact on the community	 5.1 Providing help and support when it is needed 5.2 Assessing and responding to risk and need 5.3 Planning and providing effective intervention 5.4 Involving people who have committed offences and their families 	 6.1 Policies, procedures and legal measures 6.2 Planning and delivering services in a collaborative way 6.3 Participation of those who have committed offences, their families, victims and other stakeholders 6.4 Performance management and quality assurance 7. Management and support of staff 7.1 Staff training and development, and joint working 8. Partnership and resources 8.1 Effective use and management of resources 8.2 Commissioning arrangements 8.3 Securing improvement through self evaluation 	9.1 Vision, values and aims 9.2 Leadership of strategy and direction 9.3 Leadership of people 9.4 Leadership of improvement and change

It then uses a series of illustrative statements, showing "Very Good" or "Weak" examples of how local services might be described in relation to the questions above.

Reaching a judgement, using the "Six Point Scale"

By considering the key questions outlined in the framework below, and the evidence we can find to support our answers to the questions posed, we can form a judgement in relation to each section, as a "snapshot" at a given point in time. This process should help the Community Justice Partnership to identify those areas where most attention or work is needed. The definitions used on the "Six Point Scale" are:

Level 6 Excellent Outstanding or sector leading.

Level 5 Very Good Major strengths.

Level 4 Good Important strengths with areas for improvement.

Level 3 Adequate Strengths just outweigh weaknesses.

Level 2 Weak Important weaknesses.

Level 1 Unsatisfactory Major weaknesses.

Limitations

The approach set out above is hampered in its application to Community Justice by the sheer breadth of the Community Justice landscape. There are well over twenty statutory and non-statutory partners actively involved in the Orkney Community Justice Partnership. For every illustrative example, both good and bad, set out below, it is likely that matches at either end of the scale could be found across such a broad range of services.

Accordingly, at this stage a more "broad brush" approach is proposed, with the option to narrow down using the Care Inspectorate six-point scale if agencies feel it would be helpful.

Set out below are the categories provided by the Care Inspectorate, with illustrative examples highlighted as follows:

Green.	Most of this illustrative example applies across most Community Justice services in Orkney.
Amber.	Some of this illustrative example applies across most Community Justice services in Orkney, but a substantial proportion does not.
Red.	Most of this illustrative example does not apply across most Community Justice services in Orkney.

What key outcomes have we achieved?

Indicator: Improving the life chances and outcomes of those with lived experience of community justice.

This quality indicator relates to demonstrable improvements that partners make in improving the life chances and outcomes of people with lived experience of community justice. It considers the extent to which partners are able to show they are successfully tackling the underlying causes of crime to reduce further offending and in doing so, the lives of those involved and affected by crime are improving. It is about demonstrating that partners are successfully tackling inequalities and delivering effective prevention and early intervention before problems escalate. It focuses on the tangible results in improving the life chances of people who have committed offences. It also focuses on the ability of partners to demonstrate success through performance against the person-centred outcomes as defined in the Outcomes Performance and Improvement Framework, as well as locally determined outcomes.

• How well can we demonstrate we are improving trends through prevention and early intervention?

Outcome Number.	Local Practice Example.	RAG.
1.1.	Through our up to date local community justice needs assessment we are able to identify the needs and gaps in services.	Green.
1.2.	We are making progress in targeting our support services towards early intervention and prevention before problems escalate.	Green.
1.3.	We have developed mechanisms to enable us to identify local priorities and targets with measures that enable us to demonstrate effectiveness.	Green.
1.4.	We are able to evidence improving trends in the wellbeing of people with lived experience of community justice.	Green.
1.5.	We are successfully tackling issues of inequality alongside wider community planning partners.	Amber.
1.6.	We have targeted our efforts towards specific groups of people who have committed offences, ensuring that specific groups such as victims, women and young people are considered.	Green.

• How well can we demonstrate improvement in performance of the person-centred outcomes?

Outcome Number.	Local Practice Example.	RAG.
1.7.	We have not yet started to use our community justice needs assessment to help us identify gaps and set local priorities and targets for improvement.	Green.
1.8.	We have made very limited progress in targeting our services to early intervention and prevention. We cannot therefore demonstrate that we have effective measures in place that will enable us to show improving trends in the wellbeing of those with lived experience of community justice over time. We are not yet able.	Red.
1.9.	Our approach to improving outcomes and life chances has not taken account of the different factors of specific groups of those with lived experience of community justice.	Red.
1.10.	We have established a clear mechanism and process to enable us to report upon the person-centered outcomes. We can demonstrate improving trends on the person-centered outcomes outlined within the OPI Framework.	Red.
1.11.	We are able to clearly explain why we have not reported on some indicators and provide strong reporting evidence on methods and sources used to support our progress over time.	Amber.
1.12.	We have not yet developed a clear mechanism by which to gather robust evidence to report upon the person-centred outcomes	Amber.
1.13.	We are not able to demonstrate improving trends against the person-centered outcomes. We do not report against some indicators and are unable to provide a clear rationale on why this is the case.	Red.
praised,	ary: on and publication of the first Orkney Community Justice Needs Assessment in January 2017 has been wid with Community Justice Scotland commenting that it shows evidence of impressive detail and depth of loca ge, and much thought about strengths and weaknesses, and how services can be taken forward.	
• The Ork	ney Community Justice Needs Assessment has been substantially revised and updated for December 2017	7.
	external evidence to confirm that Orkney is ahead of many other areas in its routine use and continuous de intervention services such as Diversion from Prosecution, informal Bail Support, and formal Bail Supervision	

Outcome Number.	Local Practice Example.	RAG.
Commu	mpletion Questionnaire information for Community Payback Orders has been included in the December 20 nity Justice Needs Assessment update, with encouraging quantitative and qualitative information on the work with lived experience of Community Justice.	
people i	ntation of specific groups such as victims, women and to a lesser (but evidenced as proportionate) extent In local Community Justice development and planning has been strong, not least by the proactive involvem Itions such as Y-People, Orkney Rape Crisis, Victim Support and Orkney Women's Aid.	
than dru	of emphasis of local service provision e.g. less towards young adult offenders under 21, or towards alcoh g misuse, has been based on sound evidence and regular monitoring and review to ensure that changes of e responded to timeously.	
experier	ig of robust evidence to report on person centred outcomes is at an early stage, but this is not out of step v ice to date nationally and in other Community Justice Partnership areas. Active communication on this issunity inity Justice Scotland and other Community Justice Partnerships, particularly across the North of Scotland, iten.	ue with

How well do we meet the needs of our stakeholders?

Indicator: Impact on people who have committed offences.

This indicator focuses on the impact services across the community justice system are making in the lives of those who have committed offences. It focuses on the difference services are making in their lives and how this is perceived by those in receipt of services. It considers the extent to which services have been able to positively impact on desistance, behaviour and needs.

- To what extent do people who have committed offences feel their life chances have improved as a result of services provided?
- To what extent do people who have committed offences report help was received at the right time?
- To what extent do people who have committed offences feel supported?

Outcomes Number.	Local Practice Example.	RAG.
2.1.	We can demonstrate that people who have committed offences have a strong sense that, through their experience of receiving services at different stages in their journey, their needs have been met, their wellbeing improved and risks reduced. They consider their life chances have improved as a result of these experiences and are able to demonstrate positive changes in attitude. They are able to reflect on why their circumstances have improved and have developed the ability to make better choices and sustain improvement in their wellbeing and desistance over time.	Amber.
2.2.	We can show that people who have committed offences benefit from receiving all types of appropriate help they need, promptly and without delay at all stages in the community justice pathway. Their experience of receiving help at the earliest opportunity has made a positive impact in their lives. Their wellbeing has improved and there has been a cessation or reduction in offending behaviour as a result of getting help at the right time.	Amber.
2.3.	We can show that people who have committed offences are very well supported as soon as any difficulties arise. They experience a strong sense that all presenting issues are dealt with sensitively and appropriately. Experience of services has been non-stigmatising and people who use services have been treated with respect and dignity by all they come into contact with. They feel they are treated equally to others and staff are honest, trusting and non-judgemental. Relationships with staff are positive striking the right balance between being supportive and promoting responsibility.	Green.
2.4.	Services are having limited positive impact on improving the life chances of those who have committed offences. Services are not responsive to need and risk and have minimal desired results. Those getting help and support are unable to receive maximum benefit from services because the quality is not of a high standard, or the best service for them at that time. Overall, those who have committed offences do not feel the services received have adequately helped them achieve better outcomes and wellbeing.	Red.
2.5.	People who have committed offences often reach crisis point, or their circumstances have deteriorated significantly before they get the type of help they need. Help is not accessed at the right time or at the earliest opportunity. Too often there are delays in community justice systems and processes that impact on getting help when it is needed. Wellbeing and cessation in offending behaviour has not improved or reduced due to not receiving help at the right time. There has been an escalation in offending or a deterioration in overall wellbeing as a result of not getting help when it is needed.	Red.

Outcomes Number.	Local Practice Example.	RAG.
2.6.	The support provided is not sufficient in dealing with the range of issues that people who have committed offences present with. The experience of receiving support does not feel responsive to individual needs and behaviour and they are left feeling unclear or disillusioned about the necessary change they require to make. Relationships with staff are not viewed as supportive and can often feel judgmental and uncaring.	Red.
Commenta	ry:	
Orkney C wellbeing	npletion Questionnaire information for Community Payback Orders has been included in the December 20 community Justice Needs Assessment update, with encouraging quantitative and qualitative information of of people with lived experience of Community Justice. Positive changes in attitude are indicated by outco f respondents stating that supervision helped them stop/reduce their offending.	n the
 Relations 	hips with staff emerge as a key strength in the above Post-Completion Questionnaires.	
majority o	e questions are framed in terms of all people who have committed offences. It should be borne in mind th of people with lived experience of the justice system are dealt with by way of non-conviction or Court dispo- inancial penalties, which involve minimal contact with agencies other than Police.	
Indicator: I	mpact on victims.	
of crime. It of support to e	or focuses on the impact and difference community justice is making in the lives of those who have been t considers the extent to which they have been provided with helpful information and have been able to accornable and encourage their recovery from crime. It focuses on the level of confidence victims of crime have keep communities safe.	ess
To what e	extent do victims of crime feel safe?	
To what e	extent do victims of crime feel they are provided with helpful information and support by community justice	services?
2.7.	We can demonstrate that victims of crime feel confident that community justice services are successful in their approaches and attempts to reduce the impact of crime and address wellbeing. They are confident community justice partners take account of factors such as gender, race, religion, sexuality, health and age, and that hate crime is well understood and acted upon. They feel safer as a result of	Amber.

Outcomes Number.	Local Practice Example.	RAG.
	direct contact they have had with community justice services. Staff provide a sensitive approach to real or perceived concerns and respond in a supportive manner. They feel safer as a result of indirect approaches to tackling crime within their communities.	
2.8.	We can show that victims of crime benefit from accessing and receiving useful information and help from community justice services when they need or want it, following their experiences of crime. This happens without delay and no matter where they live. Help continues to be available for as long as required to help recovery.	Red.
2.9.	There is a lack of confidence by those who have been victims of crime that responses to crime are dealt with in the best possible way. This lack of confidence results in victims feeling unsafe or being unable to make a successful recovery. We are insufficiently sighted on what services are doing to make communities feel safer. Victims of crime are not confident that partners take account of factors such as gender, race, religion, sexuality, health and age, or that hate crime is well understood. How good is our delivery of services for those involved in community justice?	Red.
2.10.	Useful information is not readily available. Help from community justice services is delayed and can be impacted upon by organisational processes that get in the way of victims receiving help when they will benefit most from it. The availability of help may not always be easily accessible and there is little evidence of attempts to make this more available. Victims of crime are unsure what type of help they can receive.	Red.
Commenta	ry:	
	l agencies such as Orkney Women's Aid, and Victim Support, produce a wealth of information demonstrat t service users place on their services which has been included in the 2018 Community Justice Needs Ass	•
Hate crim	ne locally is monitored, and to date has been at low reported levels.	
	s been substantial investment of time and effort by local Community Justice partner agencies in initiatives (Multi Agency Risk Assessment Conferencing), targeted at domestic abuse, which aim to ensure safety for	
	ity survey information consistently returns indications that the general population feel very safe in Orkney o tish average returns.	compared

Outcomes Number.	Local Practice Example.	RAG.
Indicator: I	mpact on Families.	
detrimental and enabled perceived d	or considers the extent to which families are confident that the supports they receive help them mitigate ag impact caused by having a family member involved in crime. It considers how well supports have met their I them to become more resilient, in turn helping them to support desistance in family members. It focuses of ifference services are making in their lives and the extent to which families consider their circumstances have a result of help and support received.	r needs on the
	extent do families of those who have committed offences feel their circumstances have improved? extent do families feel more confident and resilient?	
• To what e	extent is help received when it is needed?	
2.11.	As a result of their experience of services, families circumstances have considerably stabilised and, where appropriate, improved. They are very confident that the quality of help and support they receive has made their lives better. They have been able to access wider services they may need as a result of specific service involvement. Families feel they have been treated with respect and in a non-judgemental way and they are not stigmatised through the supports they receive.	Red.
2.12.	Families receive helpful and reliable support that responds to their different circumstances, including when they may be victims of offences by family members. They are involved in all relevant discussions and decisions. They are valued as important contributors to ensuring positive outcomes for themselves and members of their families who have committed offences. The importance of familial support and relationships to successful desistance and reintegration is widely recognised by staff. They work as equal partners with services to secure solid support for their family members and prevent circumstances deteriorating. As a result, their resilience and confidence is increasing and reliance on support is decreasing.	Amber.
2.13.	Families are very well supported as soon as difficulties arise. They get help early and often enough, in ways that best meet their needs. Support is easily accessible and personalised to meet their needs. For those families who find it difficult to engage with support services, staff are flexible and innovative in their approaches in reaching out to families. Flexible partnership approaches are used to best effect and families receive help and support for as long as they need it.	Amber.

Outcomes Number.	Local Practice Example.	RAG.
2.14.	Families circumstances have not stabilised as a result of help and support received. Services available are often limited and access to these can be difficult. Their experiences have left them more unlikely to engage with future services and trust in services has been adversely affected. Families feel they have often been judged and treated unfairly and do not feel they have been able to make best use of potential services available to them.	Red.
2.15.	Families are sometimes isolated and do not always find it easy to connect with appropriate support networks. There are often limited supports available to them. Families are not provided with the opportunity to be involved and, as a result, often feel marginalised and excluded. The important role they play in rehabilitation and support is not always fully recognised by staff, resulting in them being left out. Similarly, the impact when they have been victims of offences by family members is not recognised sufficiently. As a result, their confidence and safety are compromised and their potential to build resilience within their families is not maximised.	Amber.
2.16	Families have not been able to get the right help or support when they need it. When they do receive help and support it is not enough, is time limited and inflexible. Getting access to services has been difficult and often seems to have obstacles in the way. Too often, services have a one size fits all approach and are not tailored to individual need or circumstances.	Red.
Commenta	ry:	

- services are by definition adults with extensive rights to the limitation of sharing of information without consent. Family relationships of themselves do not create any derogation from such rights. Defence solicitors, for example, will routinely be very guarded in the information they may be prepared to share with wider families, for very good ethical and legal reasons.
- There is good local evidence that the importance of familial support and relationships to successful desistance from offending is widely recognised by staff, e.g. through routine consideration of this factor in the LSCMI risk/need assessment framework, which is used by all Criminal Justice Social Work staff.
- There is anecdotal evidence that families often find Justice system processes opaque and complex. Organisations such as Families Outside can help, but have a low profile and no local specific presence other than posters at Court.

Outcomes Number.	Local Practice Example.	RAG.
Indicator: i	mpact on Communities.	
able to parti communitie	or focuses on the extent to which communities have a raised awareness and knowledge of community just cipate in planning and are co-producers of local services. It considers how well partners engage and involves in community justice to enable them together to improve their communities. It has a focus on the extent t lic confidence in community justice services.	ve
How well	have we improved awareness and understanding of community justice?	
Are comr	nunities improved because of community justice services?	
Are comr	nunities involved and providing support?	1
2.17.	We have developed a joint communications strategy and are using this to engage and involve communities. Public awareness raising campaigns are in place and a range of mediums are successfully being used, such as social media, to help raise awareness of community justice. We are able to demonstrate raised awareness of community justice across their local communities. We have taken opportunities through other community planning engagement activities to raise awareness and consistent messages about community justice.	Red.
2.18.	We are able to demonstrate that community confidence in community justice has improved as a result of the activities they have undertaken and the services they provide. We have a range of feedback mechanisms in place to ensure communities know what has changed for the better.	Amber.
2.19.	We have a developed a joint participation strategy and capitalise on current mechanisms already in place. Innovative approaches to involving communities have been taken, including involving harder to reach groups. Co-production is present and there is evidence that communities are increasing their ability to support each other and those affected by crime. Asset based approaches are being utilised.	Amber.
2.20.	We understand the need to develop a joint communications strategy but have not yet done this. There have been limited efforts to engage communities in discussion about community justice. We recognise the need to raise public awareness about community justice, but have not yet acted upon this. We have not yet developed a clear approach on how we are going to do this and have not used other community planning engagement mechanisms as a platform to achieve this.	Green.

Outcomes Number.	Local Practice Example.	RAG.
2.21.	We have not yet taken steps to seek the views of our communities to understand how well they think services work. We do not know if what they have implemented has made a positive difference in local communities. Mechanisms to do this in a meaningful way are underdeveloped. We are not yet able to show that communities are more confident in the services we provide under the auspices of community justice.	Amber.
2.22.	We recognise the need to have a joint participation strategy in place but have not yet achieved this. We know there is a range of pre-existing community based groups they can link with, but have not developed a sound understanding of what these are and what the gaps are. We know our communities provide a valuable asset to provide support but have not yet capitalised upon this.	Red.
public knocommuniLocal initi	ce of evidence (e.g. from a Northern Community Justice Authority survey conducted in 2014) that average owledge about Community Justice services are very low, but repeated attempts across many avenues of cation (e.g. locally radio, press, public meetings, website) have met with little response to date. atives such as providing isles community police officers or health and social care planning staff with Comr formation have also, so far, generated little public response.	
Indicator in	npact on staff.	
life chances involved in t contribution	or focuses on the extent to which staff involved in community justice are committed and motivated to impro- of those who have committed offences, their families, victims and communities. It considers how well staf he development of services that come under the auspices of community justice. It relates to how well their to improving the lives of those involved in, or affected by, crime is valued and recognised. vated are staff involved in the delivery, management or leadership of community justice?	f are
	informed and involved are staff involved in the delivery, management or leadership of community justice?	
 How valu 	ed do staff involved in the delivery management or leadership of community justice feel?	

• How valued do staff involved in the delivery, management or leadership of community justice feel?

Outcomes Number.	Local Practice Example.	RAG.
3.1.	Staff have a strong and shared commitment to working with their community justice partners to improve the life chances of people who have committed offences, their families, victims and wider communities. They are proactive in tackling issues of inequality and discrimination that may arise as a result of the people they work with having committed offences. They have a shared understanding of the importance of wellbeing and factors associated with offending behaviour and critical success factors for desistance. Staff have a clear understanding of their own roles and responsibilities as well as those of their colleagues. They are highly motivated to work together to achieve the best possible outcomes for people who have committed offences, their families, victims and wider communities.	Green.
3.2	Staff are meaningfully informed and involved in the ongoing development of services for people who have committed offences. They are energised and encouraged by the vision for community justice and the visibility of their leaders. They are engaged purposefully in promoting good practice and identifying areas for improvement. Staff are supported to test out new and improved ways of working and take pride in the contribution they make. They understand what needs to be done to improve the quality and effectiveness of their work and the work of others.	Green.
3.3.	Staff experience a high level of satisfaction in working together to deliver services. They feel valued and their contribution is recognised. They are provided with opportunities to develop their skills, knowledge and experience. They feel that what they provide makes a difference to improving the lives of those involved in or affected by crime. They believe that what they do is understood and respected by leaders	Green.
3.4.	Staff motivation is limited to team working and peer support, rather than to achieving the vision for community justice. Staff are not confident about joint working with colleagues in other services. They do not hold a shared understanding of the importance of wellbeing and factors associated with offending behaviour. They understand their own roles, but are unclear on the roles of their colleagues. Staff are alert to issues of inequality and discrimination but do little to challenge this or effect change.	Red.
3.5.	Staff have insufficient opportunity to contribute meaningfully to service developments. They do not feel well informed or that their views are taken into account. They are not engaged in promoting good practice or identifying areas for improvement. This often leaves them feeling excluded from key developments. They do not understand the rationale for proposed changes to their ways of working and can be reluctant to implement these.	Red.

Outcomes Number.	Local Practice Example.	RAG.
3.6.	Staff experience varying levels of satisfaction in the quality of service they are delivering. While they work conscientiously on their own and with their immediate colleagues, they experience barriers to joint working with colleagues within and across services. Opportunities to improve practice are limited. Staff feel they are not deployed effectively and feel undervalued.	Red.

How good is our delivery of services for those involved in community justice?

Outcomes Number.	Local Practice Examples.	RAG.
Indicator: F	Providing help and support when it's needed.	
 collectively in prosecution the circumst timeliness a How well How well 	or focuses on the extent to which staff recognise that people who have committed offences need help and respond to this in a quick and timely way. It looks at how responsive and person-centred services are, from to disposal and onwards, to ensure appropriate support is put in place without delay. It considers that no rances, people who have committed offences receive the support they need, which is easy to access. It look at effectiveness of justice in preventing further difficulties arising or increasing. do we deliver efficient and timely justice? do we recognise when individuals need help and support? have we identified and removed barriers to services, ensuring easier access to help and support?	matter
4.1.	From the first point of contact within the community justice pathway the intervention is responsive to need and non-judgemental. Good information about community justice processes is in place, to ensure those with lived experience of community justice know what is happening at all stages in the community justice pathway. This information should be readily available in different formats. All attempts are made to ensure processes are swift and delays are kept to a minimum. Partners work collaboratively to support people to access person-centred help and support. A range of early and effective intervention	Green.

Outcomes Number.	Local Practice Examples.	RAG.
	and alternative to prosecution approaches are in place at different stages, such as pre-arrest, arrest, prosecution and disposal.	
4.2.	We recognise when something is getting in the way of improving the life chances of the individual. We take appropriate responsibility and action to respond to concerns in the most helpful way. There is strong collaboration by us to ensure individuals get the right help at the right time.	Amber.
4.3.	Services are easy to access and person centred. All efforts have been made to identify and remove any obstacles or barriers to receiving services. Effective action to identify and remove barriers, through multi-agency policy, protocols and practice, is in place. There is a continuity of care throughout and every contact in the community justice pathway provides a health improvement opportunity. Transition arrangements at all stages are considered carefully and provide a seamless approach to accessing services.	Amber.
4.4.	Contact with community justice services is driven by internal processes rather than being person- centred. There is limited information available about all stages in the community justice pathway to help those with lived experience know what is happening. When delays exist and are recognised as having an impact, very little is done to make changes to improve the way services are delivered. Justice is slow and there is little evidence that we are working effectively together to ensure that need and risk are addressed quickly enough. There are limited early intervention and prevention approaches in place.	Amber.
4.5.	We do not always recognise when something is getting in the way of improving the life chances of the individual and therefore do not respond in the appropriate way to ensure their circumstances do not deteriorate. Within different services we do not always recognise the role we have in assisting and supporting individuals and linking them into other services. Help and support is not received when needed as a result of this.	Amber.
4.6.	There are barriers to accessing services and these are not easy to navigate around. There has been no attempt to identify and remove barriers to ensure services are more responsive and reactive to need. We are not working effectively together to make services easier to access and, as a result, individual need and risk are left unmet. At times of transition, difficulties arise in accessing services. The result of this is need and risk are left unmet, or there are delays in providing the right help and support when it is	Amber.

Outcomes Number.	Local Practice Examples.	RAG.
	most needed. There is little evidence that we have worked together to ensure transition arrangements are seamless.	
Commenta	ry:	
	external evidence to confirm that Orkney is ahead of many other areas in its routine use and continuous nent of early intervention services such as Diversion from Prosecution, informal Bail Support, and formal B on.	ail
	good evidence over many years to suggest that a range of services in Orkney are delivered / available mo / timeously than elsewhere in Scotland.	re
involve lit by an ass	should be borne in mind that the vast majority of people who have committed offences are dealt with in wa tle contact with the full range of Community Justice services, e.g. fines. Decisions on these matters are dr sessment of the gravity of an offence than by an assessment of particular individual need, and it would be at this should not be the case.	iven more
Indicator: A	Assessing and responding to risk and need.	
concerns ab	or focuses on the effectiveness of the initial response to people who have committed offences, when there bout their wellbeing and or the risk they present to themselves or others. It considers how well partners sha and use it effectively to make decisions. This indicator also considers the quality of assessment of risk and	are
• How effe	ctive is our initial response to need and risk?	
How effect	ctive are our information sharing processes?	
How effe	ctive is the quality of our assessment of risk and need?	
4.7.	We have very effective measures for considering the circumstances of someone who has committed an offence when there are concerns about their wellbeing or potential risk. We promptly share information and act quickly and responsively to presenting issues and link well with each other to work collaboratively. We link appropriately with those services that may not come under the auspices of community justice. Early assessment of arising concerns is evident to ensure the most appropriate response is made. Immediate action is taken to ensure safety and reduction of risk.	Green.

Outcomes Number.	Local Practice Examples.	RAG.
4.8.	We share information responsibly and have clear protocols in place to do this. Critical information is shared quickly without delay. This is evident in relation to information to protect children and young people and vulnerable adults, including protection from sexual exploitation. Consent to sharing information is sought as appropriate and there is clear guidance in place for staff to adhere to. Systems are in place to support robust information sharing. Where these are not in place, we have a clear 'work around' to ensure strong recording practice is evident and relevant information is accessible as required. Information is used competently and ethically to inform decision making and action.	Green.
4.9.	A range of comprehensive assessment tools are used by staff to meet the differing needs of individuals. Where more specialist assessments are required these are completed. Assessment of need and risk are completed timeously and updated in accordance with risk, need and changes in circumstances. Assessments are completed are to a high standard and quality. Assessments are updated and responsive to periods of transition and are completed well in advance to ensure robust transitional planning.	Green.
4.10.	Our arrangements for considering matters of concern about wellbeing or risk are not consistent, or do not involve each other as appropriate. Information is not always shared or effectively considered in reaching decisions or taking action. There are delays in taking the necessary action required whilst assessments are being carried out.	Amber.
4.11.	We are unclear on the expectations regarding sharing information, due to lack of guidance or protocols for staff. Critical information, in particular to protect children and young people and vulnerable adults, is not shared promptly or, when information is shared, it is not acted upon appropriately. There is a lack of understanding on when and what kind of information should be shared and when consent is required. There is a lack of care regarding information shared, with unnecessary information being shared. Systems for sharing information are unclear and underdeveloped. How information is recorded is highly variable which means information is not always readily available when it is needed.	Red.
4.12.	There are limited assessment tools available for staff to use to meet different need and risk. Staff do not always have the necessary training to use assessment tools. There is limited access to specialist assessments. Assessments are not always completed in a timeous manner that is responsive the risk and need and changing circumstances. The quality of assessments is not to an acceptable standard.	Red.

Outcomes Number.	Local Practice Examples.	RAG.
	Assessments are not completed in preparation for transition stages for individuals which often impacts on decision making, planning and accessing services.	
Commenta	ry:	
	nd training to deliver, nationally recognised risk and need assessment tools, including those for ed offending and those for specific areas such as sex offending, has been well supported over many Drkney.	
Social W reports fo	nformation sharing to inform assessment is exceptionally good in Orkney e.g. through co-location of ork teams for Criminal Justice, Children & Families and Adults, the exceptional proportion of Court or which verified medical information is appropriately made available, or the routine support and n of sharing of sensitive information to improve victim safety through MAPPA and MARAC processes.	
Indicator: F	Planning and providing effective intervention.	
partners use with a partic considers h	or focuses on the quality of plans produced for those who have committed offences and how well those plans to provide effective interventions to meet need and risk. It considers the quality of planning ular focus on how well all aspects of transitional arrangements are planned and implemented. It well these plans are used to review progress and adapt interventions as necessary. In particular, this cuses on the range of timely and effective person-centred interventions and whether they are of a high	
How effe	ctive is the quality of our plans and planning?	
How time	ly and effective are our interventions?	
4.13.	Where an individual should have a plan, this is in place and informed by sound assessment. Plans are reviewed as appropriate and up to date, to ensure they are responsive to need and risk. Plans reflect a multi-agency approach with clearly defined responsibilities. Plans are SMART and outcomes-focused. Staff fulfil their collective responsibilities and contribute effectively and appropriately in the planning process. Staff hold each other accountable for the shared delivery of individual plans. Proactive and robust planning is in place for transition stages well in advance and ensures a seamless process. There	Green.

Outcomes Number.	Local Practice Examples.	RAG.
	is strong joint working to achieve the best person-centred intervention, particularly in more complex cases.	
4.14.	Individuals receive timely and effective person-centred supportive interventions. Help is available for as long as it is needed no matter where you live. Interventions provide flexible responses to need that take account of the often chaotic and unstable circumstances of many individuals using services. Issues of responsivity have been taken account of and acted upon. Action has also been taken to ensure services are reactive to more vulnerable groups such as women, young people, those with a disability or mental health and addiction problems. 'One stop shops have been developed to ensure easier access to a range of services.	Green.
4.15.	High quality person-centred interventions are available for all, no matter which stage they are at within the community justice pathway. The range of provision is able to meet all aspects of wellbeing, need and risk, no matter where you live, with equity of access to services. Third sector partners are utilised well to provide range and depth of interventions. Specialist intervention services are made available as required. Where gaps in quality or range of provision have been identified, partners work together to address this deficit. Opportunities to provide integrated services as the best means of delivery are developed and in place.	Amber.
4.16.	Plans are not as well informed by assessment as they should be and are not always in place. The quality of plans is highly variable. Plans and planning do not always involve all relevant partners and lack a multi-agency approach. Staff do not always fulfil their responsibilities as outlined in plans and are not held to account for this. Reviews are not undertaken as and when required. Transition planning is often late and reactive, resulting in services and support not being in place when it needs to be. There is limited response by partners to make changes to these deficits to improve planning processes.	Red.
4.17.	Person-centred interventions are often not in place when they need to be. There are often delays in accessing the intervention required. Help and support is often time limited even though it is needed for longer, or a different support is not put in place at the time it is required. Interventions can be restricted by where you live. Support is not responsive or flexible to the needs of the community. Services lack adaptability to take account of the potentially chaotic and unstable circumstances of the community it provides services to. There are limited specialist interventions, or interventions for more vulnerable groups available.	Red.

Outcomes Number.	Local Practice Examples.	RAG.
4.18.	Person-centred intervention is not delivered to an acceptable standard and limited action has been taken to address this. The range of interventions are limited and do not meet the needs of the communities. Where gaps have been identified there has been limited action to improve the range and quality of interventions. We have not capitalised or utilised the third sector as we should to ensure a range and depth of provision is available. Specialist provision is not available. We have not yet considered the possibility of integrated services.	Red.
Commenta	ry:	
approved Protectio	person-centred plans in Criminal Justice Social Work are well established through local use of the nation LSCMI risk and needs framework. Multi-agency planning, where appropriate, e.g. through Multi Agency Fin (MAPPA) or Multi Agency Risk Assessment Conferencing (MARAC) is also well supported by up to date ised plans with clearly defined responsibilities.	Public
a range c	ons to address the most commonly presented areas of need are readily available, including collaborative of f Third Sector partners. There are, however, limitations on access to some specialist services, reflecting the raphical isolation of the island setting.	
Indicator: I	nvolving those who have committed offences, their families and victims.	
processes. I committed c	or considers how well those who have committed offences and their families are involved and participate in t focuses on how well their views are sought, recorded and acted on. It looks at how well people who have offences are at the centre of all processes and are encouraged to take ownership and responsibility for what alongside those providing services.	e
How effect	ctive is participation in key processes?	
• How effe	ctive are we at seeking and recording views?	
• How effe	ctive are we at acting on views?	
4.19.	People who have committed offences and victims are at the centre of key processes affecting them ensuring a whole systems approach. Diversity and difference is respected and a fair and inclusive manner is adopted in all work undertaken. Information is available, easy to read and clear. Responsibility, control and choice are promoted and every effort is made to do this. Approaches to	Amber.

Outcomes Number.	Local Practice Examples.	RAG.
	participation are unique to the individual and their circumstances. Families are encouraged to be involved in key processes, and all efforts are made to achieve this, especially during periods of custody. Independent advocacy is made available to aid participation in key processes if required.	
4.20.	Staff listen carefully to what individuals say and have a thorough understanding of their views, wishes and expectations. Individuals are able to comment and challenge where they are not in agreement and this is heard and considered. Those with learning, communication or other difficulties, or for whom English is not their first language, are able to express their views fully. Inclusive approaches are in place to hear the views of families and others. All records are accurate and views are taken into account in all assessments, decisions and planning.	Green.
4.21.	In promoting responsibility, ownership and control, opportunities are in place to help support individuals to progress their wishes and expectations. There is clear promotion of self-determination and self-directed activity to make positive changes in life. In achieving this, staff ensure individuals are held accountable for their actions.	Green.
4.22.	The voice of those with lived experience of community justice can get lost in the midst of key processes and activity. Whilst there is recognition of diversity and difference, this is not always acted upon or considered. Information is available, but is limited in how helpful, easy to read or understand it is. Individuals are not always involved as full participants. Consideration is not always given to other commitments and needs that may get in the way of full involvement. A generic approach is taken to involving individuals and their families without considering their unique circumstances. Families are invited, but not actively encouraged or provided with the means and support to help them be as involved as they wish to be. There is no real sense that advocacy has been considered when it is required.	Amber.
4.23.	Whilst staff listen to the views of the individual they have limited understanding of their wishes and expectations. Opportunities to comment and challenge are offered but not fully advocated or supported to promote meaningful involvement. There is not always enough support for those with communication difficulties or for whom English is not their first language. There are limited approaches to promote robust involvement of family members. Records and assessments do not always fully reflect the views of the individual or their family.	Red.

Outcomes Number.	Local Practice Examples.	RAG.
4.24.	There is limited opportunity taken to help individuals take more positive control of their own lives. Responsibility and increased resilience is not built upon to support self-directed positive change. Staff do not challenge or hold individuals accountable for their behaviour or actions.	Red.
Justice S to state th	e some outstanding examples of sustained local practice promoting participation, e.g. almost all subjects of ocial Work Reports are afforded an opportunity to read over and comment on a final draft with the author, ney have read and understood the information – a practice believed to be unique in Scotland.	
An indep Police, Se	ent advocacy is available locally, but there has been limited evidence of its routine use. endent Third Sector Appropriate Adult service is well established and supported by the statutory agencies ocial Work, COPFS) in Orkney, to ensure as far as possible that witnesses or accused persons with learni cation or other difficulties are assisted in their interactions with the Police	

How good is our operational management?

Outcome Number.	Local Practice Example.	RAG.
Indicator: F	Policies, procedures and legal measures.	
community j and joint poHow well	or considers the extent to which partners individually and collectively are fulfilling their statutory duties in li ustice model. It considers how well all partners have made arrangements for reviewing and updating both icies and plans to align with community justice expectations. are we fulfilling our statutory duties within community justice? extent are we reviewing and updating policies and plans?	•
5.1.	We have a clear understanding of our statutory function under the Community Justice (Scotland) Act 2016 and other relevant legislation. We are able to demonstrate a collective understanding of each	Green.

Outcome Number.	Local Practice Example.	RAG.
	other's responsibilities. We have a shared value base, which is underpinned by very sound knowledge and commitment to fulfilling statutory obligations, regulations, guidance and codes of practice. There is strong and robust engagement with third sector partners.	
5.2.	We have adapted and changed our single agency local and national policies and plans to reflect changes to community justice as appropriate. We have ensured these align to both national priorities and local arrangements. In doing this we have taken a shared approach to learn from each other. Together, and separately as appropriate, we have developed and updated policies and protocols to ensure they fit well together. Where opportunities arise to develop shared policies and protocols this has been done, including with other strategic partnership groups.	Green.
5.3.	We are unfamiliar with our responsibilities under the Community Justice (Scotland) Act 2016 and are not well sighted on each other's role and responsibilities. We meet our statutory duties to a minimal standard and there are inconsistencies in the ways in which legislation and guidance is implemented. Engagement with third sector partners has not been taken forward.	Red.
5.4.	We recognise the need to update our policies and plans to reflect change to community justice but have not yet done this. We are approaching this task on a single agency basis without holding discussions to ensure they all fit together well. We have not taken advantage of developing shared protocols or policies. Staff are unsure what the expected practice is within their work.	Red.
Commenta	iry:	•
Orkney - and orga corporate	is been strong "buy in" to the Orkney Community Justice Partnership from most relevant agencies within a - examples including the active involvement of a significant number of Third Sector organisations, Elected inisations such as the Scottish Prison Service and Scottish Fire and Rescue Service, that have historically e or senior level linkages with Community Justice services in Island settings.	Members, had fewer
	e first year of operation, the Orkney Community Justice Partnership has already produced notable examplency collaboration and adaptation of single agency policies to better meet local needs.	es of
Indicator: I	Planning and delivering services in a collaborative way.	

Outcome Number.	Local Practice Example.	RAG.
quality com	or focuses on how well all statutory and third sector partners are working together and effectively delivering munity justice outcome improvement plans. It considers how well all partners are collaborating to deliver h It are informed by the profile of their local population and targeted at meeting need.	
How effe	ctive is collaboration by all statutory partners?	
To what	extent are we producing a high-quality community justice outcome improvement plan?	
 How effe 	ctive is collaborative working with the third sector and non-statutory partners?	
5.5.	We have a shared and joint effort in our approach to collaborative working. We have a well understood statement of intention that is well understood by staff across partner services. There is a commitment and focus on prevention and early intervention at different stages. A robust and comprehensive strategic needs assessment has been completed and helps support strategic planning efforts. Joint strategic planning and approaches are in place with clear and robust agreed governance arrangements. Together we review the quality of our planning arrangements and make changes. Where appropriate we have demonstrated meaningful and well considered attempts to integrated approaches to service delivery.	Green.
5.6.	Together we have delivered a high-quality community justice outcome improvement plan that takes account of legislation, national strategy and national framework requirements for our local area. Our plan is well informed by a strategic needs assessment and contains robust financial and resource information. We are able to leverage resources successfully. We are able to demonstrate preventative approaches from early intervention to high level intervention needs. Performance management is to a high quality and reflects both national and local requirements. The role of the third sector is valued, well considered and demonstrated in the work of the partnership and the delivery of services. There is strong evidence the third sector is involved and consulted and working alongside the statutory partners directing the development and delivery of services. We are	Green.
	able to demonstrate efforts to involve non-statutory partners in planning and delivery of services that is based on the needs of the local population. Strong inter-relationships with other strategic partnerships, such as child protection committees, adult protection committees and violence against women	

Outcome Number.	Local Practice Example.	RAG.
	partnerships are evident. Opportunities to work together on shared issues are maximised with combined efforts of activity.	
5.7.	We recognise the importance and need for strong collaboration to deliver high quality community justice services, but have yet to demonstrate this has been fully realised and acted upon by us all. There is collaboration by some, but others are not as involved as they should be. Whilst we have clear intentions regarding our single agency roles in community justice, a shared commitment is not yet in place. Strategic planning is taking place but it is not well informed by key factors such as strategic needs assessment, clear and robust governance arrangements, preventative approaches or integration of service options.	Red.
5.8.	We have been unable to deliver a high-quality community justice outcome improvement plan that takes account of all requirements and reflects our local and national priorities. The plan is limited and does not provide the level of depth and rigour which we require to deliver high quality services and positive outcomes. Our plan lacks clear direction and vision and does not aid good performance reporting or measures of success.	Red.
5.9.	Third sector partners are recognised as being valuable partners, but true and mature involvement in strategic planning and delivery is not yet in place. We consult third sector partners but this is directed by us, as opposed to co-productive approaches that reflect equality of partnership. There has been limited activity to engage wider non-statutory partners in the planning and delivery of community justice services. There are links to other strategic groups, but how they interlink and work together is underdeveloped and we tend to operate in silos.	Red.
Indicator:	Participation of those who have committed offences, their families and other stakeholders.	
are involved and what in	for considers the extent to which people who have committed offences their families, victims and other stak d and consulted in the development of policy, planning and services. It focuses on the different ways this is npact it has, ensuring that partners build upon already existing mechanisms and target harder to reach group the extent of community involvement and co-production.	done
How wel	l do we communicate and consult with all stakeholders?	
How wel	l do we involve all stakeholders in policy, planning and service development?	

Outcome Number.	Local Practice Example.	RAG.
5.10.	There are very effective joint engagement and consultation methods in place. We have taken advantage of already existing groups to avoid duplication and maximise them to greatest effect. Where necessary we have taken steps to engage harder to reach groups. We facilitate very effective participation of individuals with more complex needs. We have developed a range of mediums to engage those who use services and wider communities to best effect and to maximise potential. We have well developed mechanisms to provide feedback following consultation and involvement. We have well established processes for seeking the views and consulting with stakeholders.	Amber.
5.11.	There is a strong commitment to ensuring our policies and planning arrangements and service developments represent the views of those who have committed offences, their families and victims of crime and wider communities. Involvement and participation comes across strongly in our community justice outcome improvement plan, local outcome improvement plan and other policies. We have a joint participation and engagement strategy for community justice. People who have committed offences, their families, victims and those affected by crime have meaningful opportunities for access to local accountable officers representing the community justice partners. We can demonstrate that participation and involvement approaches directly influence our policies and the provision of services, including changes in service provision. Co-production and innovative approaches are at the heart of our involvement and participation activity.	Amber.
5.12.	We are at an early stage in developing joint approaches and strategies to communicating and consulting with people who have committed offences, their families, victims and other stakeholders. We have not yet identified or capitalised upon already existing groups we could engage with for such purposes, or taken steps to identify or engage harder to reach groups. We make varied and inconsistent attempts to reduce barriers to communication and involvement. Some groups are over consulted with whilst others are not yet included. We have not yet developed a mechanism to provide feedback post consultation, which leaves stakeholders unsure as to whether their views have been considered or made a difference.	Red.
5.13.	We are committed to involving people in policies, planning and service development. However, we do not have a clear strategy to do this and we do not routinely seek the views of all stakeholders on the full range of services. Our community justice outcome improvement plan and our local outcome improvement plan do not include or represent well the views of those most affected by crime. We	Red.

Outcome Number.	Local Practice Example.	RAG.
	provide few meaningful opportunities for people those who have committed offences, their families, victims and those affected by crime, to discuss planning and service provision with local accountable officers representing community justice partners. We are unable to demonstrate that the views of those using services have a direct influence in provision or change to services. There is no evidence of coproduction.	
Commenta	ry:	
e.g. throu organisa the Partr	•	arate aged with
	above, specific involvement of "families" is more difficult to capture, not least in terms of definition of whos e voice is to be taken into account.	Se
Indicator: I	Performance management and quality assurance.	
standards in crime. It con	or relates to the effectiveness of performance management and quality assurance mechanisms to ensure in service delivery focused on improving the outcomes of those who have committed offences and those af insiders how well partners use the OPI Framework to best effect alongside local mechanisms for reporting. Iners set targets that consolidate performance and strive for improvement.	fected by
How well	do we use the OPI Framework?	
• How effe	ctive are our local systems, processes and reporting arrangements?	
• To what	extent are we reaching targets and improving consistency?	
5.14.	We have made effective use of the OPI Framework. We have a range of high-quality performance management information through use of the outcomes and indicators and have set priorities and targets to improve performance based upon these. We have systems in place across partners that enable us to gather robust performance information that is reliable. The 5-step approach to evaluation and or other local approaches has been used to measure the performance of individual services and used to influence ongoing commissioning arrangements locally.	Amber.

Outcome Number.	Local Practice Example.	RAG.
5.15.	We have taken steps to develop further local performance measures based on local priorities. There are well established systems and processes to gather quality performance information. Reporting arrangements provide timely and reliable information. Performance which falls below expectations is quickly identified and action taken to correct this. We routinely quality assure key processes. When variability in quality of work is identified, effective solutions are put in place to remedy this. Robust approaches to scrutinising performance are well established and operating well.	Amber.
5.16.	We set both aspirational and realistic targets on performance. We review these and take corrective action necessary to achieve goals. Strong performance is sustained over time and improvements are made across all areas in a consistently progressive way. Quality assurance systems and processes are used to maintain high standards and consistency of work. We are not content meeting minimum standards and continually strive to improve the quality of our work.	Amber.
5.17.	We are not using the OPI Framework to best effect. The outcomes and indicators are not reported on to an acceptable standard, or being used to set priorities and targets. Where we have decided not to report on certain indicators, the rationale for this is not clear enough. There are limited or variable systems and processes in place to gather performance information which affects the quality and reliability of our information. The 5-step approach to evaluation or local approaches is not being used to identify how well individual services are performing. Such methods are not being used to help inform future commissioning activity.	Red.
5.18.	We have not yet considered performance measures based on locally determined priorities. Systems for gathering performance information are inefficient. Performance reporting does not provide the level of detail needed to identify inconsistencies in practice. Staff are therefore unable to use performance data to identify where improvement is needed and make changes. Limited information about quality of service makes it difficult to take remedial action to improve. The scrutiny of performance is not robust and is inconsistent.	Red.
5.19.	We do not ensure we meet performance targets or take remedial action to improve on this, including reviewing our targets for appropriateness. We do not sufficiently challenge ourselves by making targets more demanding. Improvements are delivered in some areas of work, but key processes remain inconsistent. There are significant gaps in the work covered by our quality assurance processes.	Red.

Outcome Number.	Local Practice Example.	RAG.
Commenta	ry:	
commen	by Community Justice Scotland, the Orkney Community Justice Partnership has made a stronger commitr ce a process of self-evaluation within its first year of operation, than any of the other 30 Community Justice hips across Scotland.	
presenta	ey Community Justice Needs Assessment has garnered praise as a comprehensive and well evidenced tion of a wide range of information relevant to Community Justice issues in Orkney, allowing defensible cor wn about services that are already delivered well, and those areas where development is still needed.	nclusions
	on with (as far as we are aware) all Community Justice Partnerships however, the task of defining and gath on on outcomes in a way that is both proportionate and meaningful is extremely challenging.	nering
Indicator: S	Staff training and development and joint working.	
effectivenes perform the	or relates to how well staff are supported to be competent and confident in their work. It is concerned with t is of training and development to ensure that staff have the necessary knowledge, skills and qualifications ir work well. It considers the effectiveness of the advice, guidance and supervision that staff receive to refle on their practice. It also considers the extent to which teamwork and multidisciplinary working are promoted services.	to ect and
• How com	petent and confident is our workforce?	
• How effe	ctive is our training and development?	
• How effe	ctive is our advice, guidance and support to staff?	
• How effe	ctive is our multi-disciplinary and joint working?	

Outcome Number.	Local Practice Example.	RAG.
5.21.	There is a clear commitment and strategy in place to develop staff. Opportunities are in place and action is taken to contribute to the national strategy for innovation, learning and development. Staff demonstrate a sound knowledge and understanding of the values and principles of community justice. Joint training is provided on a regular and planned basis. All staff undertaking specific roles have access to up to date training required to carry out their functions effectively and can reflect on the benefit of this. New staff benefit from highly effective induction and training.	Green.
5.22.	There is a strong learning ethos in which reflection and learning are valued. There is learning from research findings, learning reviews and examples of good practice. Staff benefit from sound professional guidance and supervision, challenge and support and opportunities to learn, improve and develop.	Green.
5.23.	Teams have the range of skills, knowledge and experience to deliver high quality services. They hold strong professional expertise that they share and benefit from in their work with colleagues. Staff work well together to achieve the stated aims and have a shared vision. Joint working and multi-disciplinary teamwork is effective in delivering high quality services.	Green.
5.24.	Staff lack confidence and are reluctant to use their initiative or take appropriate decisions. There is a culture in which staff are not held accountable for their work or equipped to fulfil their responsibilities. They do not have access to an appraisal process that links to their role and function within community justice.	Red.
5.25.	There is a lack of commitment or clear strategy to provide appropriate joint training to ensure a competent and able workforce. There are limited opportunities to utilise national training or learning, which impacts on staff ability to develop the skillset they require to carry out their role and function. There are limited opportunities for staff to benefit from planned joint training. Staff understanding of the values and principles of community justice is not well developed. Staff do not always have the essential up to date training required to do undertake their role effectively. The impact of training is not well known.	Red.
5.26.	Practice is highly variable and the level of support and advice to address this is limited with poor practice often going unchallenged. Staff do not benefit from quality supervision and guidance,	Red.

Outcome Number.	Local Practice Example.	RAG.
	challenge and support. Opportunities to benefit from research, learning reviews and good practice is not valued and is limited	
5.27.	Within teams, not enough attention has been given to ensure they hold the range of skills, knowledge and expertise to provide consistently high-quality services. Professional expertise is variable and not always shared to best use within and across teams. Staff lack confidence in team working and are unclear how their work contributes to a shared vision. Joint working is not well established and there is little evidence of multi-disciplinary teamwork.	Red.
Commenta	iry:	·
partner a available Positive s	e numerous easy-to-find examples of a strong history of training and staff development among Community agencies in Orkney. There has been a long standing general presumption in favour of making training opported to the widest possible range of relevant staff e.g. joint Community Justice training delivered in Orkney Fel steps have also been taken to try to ensure that where specialist training involves more than one agency, I jointly e.g. SA07 sex offender risk assessment training delivered jointly to Criminal Justice Social Work and	ortunities o 2017. it is
Indicator: I	Effective use and management of resources.	
sustainable approaches best value.	or considers the extent to which partners are innovative in their approaches to delivering services in the m and resource efficient way that still ensures the delivery of high-quality services. It is concerned with the c s by partners to deploy resources in a way that is able to demonstrate sound resource management and a It considers the extent to which this is achieved in a planned and sustained way that is focused on best pr ood outcomes.	combined chieve
How well	l are we leveraging resources?	
• How effe	ctive is our joint deployment and expenditure of resources?	
To what	extent are we achieving best value?	
5.28.	We are taking evidence led and good practice approaches and action to combining resources, to ensure best delivery of sustainable services. We have been proactive in leveraging resources by pulling together and re-creating services based on need. We are proactive in reshaping services by identifying opportunities to 'spend to save'. In achieving this, we have undertaken sound cost, risk and	Green.

Outcome Number.	Local Practice Example.	RAG.
	need analysis to ensure leveraging resources are based upon sound principles of good practice. Robust, cost effective resource planning is in place to achieve changes in delivery. We are able to demonstrate a clear rationale for leveraging resources and can demonstrate their success. Asset based approaches are maximised to full effect.	
5.29.	There is a joint approach to the deployment of resources. We are able to demonstrate how our collective management and deployment of resources is tackling inequality and reducing demand for specialist services. Opportunities for sharing staff, expertise, information, property and finance, and ensuring strong collaboration have been maximised. We keep each other well informed about resources.	Green.
5.30.	We understand and accommodate financial constraints. We can demonstrate a rigorous and collaborative approach to implementing best value. Streamlined governance and accountability arrangements are helping us to jointly review, appraise options and maximise opportunities to reduce costs and avoid duplication. This is helping achieve sustainability of services.	Green.
5.31.	We recognise the benefit of leveraging resources but have not yet put this into practice based on a sound, cost and risk analysis to provide improved services. Where we have combined resources, this has not been based on clear rationale to provide better quality services, but has been driven only by financial savings. There have been limited opportunities to draw on good practice in the reshaping of services to ensure they are sustainable. Resource planning to make changes in service provision lacks rigour. Maximising community assets has not been considered.	Red.
5.32.	Those responsible for managing resources are not always well enough briefed to participate in informed, collective decision making. Opportunities to make best use of sharing resources and developing an overview of community justice services are overlooked. There has been little discernible improvement through joint deployment of resources in the quality and effectiveness of services.	Red.
5.33.	We are inconsistent in jointly reviewing services to achieve best value. Cost and resource constraints are not managed effectively. We are becoming more forward looking in seeking to improve our efficiency but our resource planning focuses too much on the bottom line without paying sufficient attention to service quality and the impact on service users.	Red.

Outcome Number.	Local Practice Example.	RAG.
Commenta	ry:	
sustainal Developr premises proactive Commun for staff f	e a number of positive examples in Orkney of innovative resource sharing in order to enable best delivery of ole services. Examples include a very successful partnership arrangement with Orkney Islands Property nents Ltd to provide good quality short term local accommodation for people at risk of offending, sharing of between Criminal Justice Social Work and Third Sector organisations in a way that produces mutual bene offer from the Scottish Fire and Rescue Service to provide a senior member of staff as Vice Chair for the ity Justice Partnership, Voluntary Action Orkney facilitating local delivery of training in mentoring by "New I rom local organisations such as the Orkney Alcohol Counselling and Advisory Service, and Police Scotland eting room facility at Kirkwall Police Station available for meetings of the Third Sector Orkney Appropriate A	f office efit, the Orkney Routes" d making
Indicator: \$	Securing improvement through self-evaluation.	
involves and	or relates to how well self-evaluation is planned and co-ordinated. It considers the extent to which self-eval d takes account of the experiences of people with previous convictions and those affected by crime. It look is of self-evaluation in leading to improvements.	
How effe	ctive is our planning and co-ordination of self-evaluation?	
	extent are we involving people who have committed offences, victims and families?	
How suce	cessful are we at securing continuous improvement?	T
5.34.	We are committed to delivering excellence in community justice. We have a shared approach to self- evaluation and improvement guided by relevant and accredited frameworks. We jointly review the quality of services and challenge each other to strive for better results.	Green.
5.35.	Performance reporting information is used effectively to identify priority areas for self-evaluation activity and identify key priorities. We plan and co-ordinate single agency and joint self-evaluation activity based on manageable priorities. Robust evidence and auditing systems are in place to support valid self-evaluation.	Amber.

Outcome Number.	Local Practice Example.	RAG.
5.36.	Staff, people who use services and stakeholders are involved as an integral part of self-evaluation processes. Innovative approaches are in place to gather views and involve others in self-evaluation and there are established approaches to do this. Staff are encouraged to undertake self-evaluation of their work and are supported to do this. Mechanisms are in place to provide feedback on how involvement influences self-evaluation.	Amber.
5.37.	Self-evaluation focuses strongly on improving outcomes. Results of self-evaluation are used to identify key priorities and these are communicated clearly and acted upon. Staff understand what they need to do to improve the quality of their work. We are successfully achieving notable and tangible improvements as a result of self-evaluation. We are building the capacity of staff to secure change and improvement through self-evaluation.	Amber.
5.38.	We are content for services to meet minimum standards. We do not plan or co-ordinate self-evaluation activity together and are not yet able to identify priority areas for self-evaluation. Our partnership lacks the maturity to be able to challenge each other to be more successful. We do not know ourselves well enough to know what we do well and how to improve. Performance management information is of limited value and provides little robust evidence.	Red.
5.39.	We seek the views of those using services but do not do this systematically, or use the evidence gathered well enough as part of self-evaluation. There is limited involvement or awareness of self-evaluation by staff.	Red.
5.40.	We can demonstrate a few improvements in the quality of processes and systems, but not improvement in wellbeing or outcomes for people who have committed offences, their families, victims and those affected by crime. Self-evaluation continually identifies the same areas for improvement. We make plans to improve but these are largely ineffective. Staff remain unconvinced of the benefit of self-evaluation in securing improvement.	Red.
Commenta	iry:	
	les remain in identifying proportionate and meaningful ways in which to report on performance across such multi-factorial landscape.	а

How good is our leadership?

Outcome Number.	Local Practice Example.	RAG.
Indicator: L	eadership and Direction.	
partners fulf priorities. It	or focuses on collaborative leadership to plan and deliver on the model for community justice that ensures il their role and responsibility to the maximum. It considers how well leaders are prioritising national and lo ooks at how well leaders are building and sustaining services that deliver positive outcomes and, at the sa ping improvement through partnership working.	cal
How strop	ng is our coherence of vision, values and aims?	
 How well 	are we sharing and sustaining the vision?	
To what e	extent are we ensuring equality and inclusion?	1
6.1.	We share an ambitious local objective that aligns to the Scottish Government vision for community justice. We are committed to the approach to deliver community justice in Scotland outlined in the national strategy and OPI Framework. Strong and clear links are evident between our vision for community justice and community justice outcome improvement plans, local outcome improvement plans and joint operational plans and policies.	Green.
6.2.	There is involvement of a wide range of staff, stakeholders and people who have committed offences, their families and victims in developing the local vision for community justice. There is collective ownership of ambition and aspirations. This is revisited at regular periods to reinforce the national and local vision and values. We share a common purpose and high expectations.	Amber.
6.3.	Vision, values and aims set out clear expectations for promoting equality and inclusion. This is reflected in all relevant policies and plans. We ensure staff are embedding equality and inclusion in their work.	Amber.
6.4.	Our local intention for community justice does not focus sufficiently on outcomes and lacks collective ownership. The separate aims of partners are reflected in the community justice outcome improvement plans but we have yet to reach agreement about shared aims which is getting in the way of developments. Links between our vision for community justice, community justice outcome improvement plans and local outcome improvement plans are not clear.	Red.

Outcome Number.	Local Practice Example.	RAG.
6.5.	Our vision has limited relevance to community justice work and lacks ambition. There are too few opportunities for staff, stakeholders, people who have committed offences, their families and victims to be involved in developing the vision. The vision is seldom referred to and infrequently used in our joint purpose or planning.	Red.
6.6.	We recognise the importance of equality and inclusion but it is not reflected clearly enough in our policies and plans. Staff are committed to embedding equality and inclusion in their work, but it is not always evident in practice.	Amber.
Commenta	iry:	
	nity Justice Scotland have provided positive independent feedback on the quality of Community Justice Par Iertaken in Orkney to date.	tnership
	e, however, indications that work remains to be done in raising the profile of Community Justice values, vis oss the full range of partner organisations, securing staff knowledge and commitment at all levels.	ion and
Leadership	o of strategy and direction.	
6.7.	We have a clear and coherent community justice outcome improvement plan that includes joint and integrated services and involves all relevant partners. This ensures accountability and responsibility for future direction of services. There is a clear and coherent approach between all of our statutory partners and the third sector on the development of current and future services. We monitor success and effectiveness together and prioritise successes for delivering and sustaining measurable outcomes.	Green.
6.8.	We are successfully leading and directing resources to prevention and early intervention. Leadership is collaborative and works effectively to reduce demands on higher level, specialist services. Collaborative leadership is in place to drive national strategy and vision.	Amber.
6.9.	We can demonstrate sound analysis and rationale on what needs to change and what needs to remain. We steer services successfully through challenges associated with change and sustain what is working well. We have successfully achieved full implementation of the community justice model.	Green.

Local Practice Example.	RAG
Our community justice outcome improvement plan lacks clarity and focus and cohesive partner involvement. Accountability for leading and directing work does not represent our full range of partners. Relationships between statutory partners and third sector partners are underdeveloped. We have not yet achieved levels of trust that allow for quick and solid decision making. This undermines our approaches to drive improvement and change.	Red.
We have no coherent strategic approach for prevention and early intervention. There is a lack of emphasis on the gains to be made from reducing levels of higher level, specialist services. Our leadership and interventions are often reactive and driven by crisis.	Red.
Our analysis of risks and benefits of change is limited. Our focus on outcomes gets lost when faced with difficult decisions about reducing costs. Our leadership is focused on making changes within individual services, rather than change through integrated and joint approaches. Progress and pace to full implementation of the community justice model has been slow.	Red.
full implementation of the community justice model has been slow. y:	
	involvement. Accountability for leading and directing work does not represent our full range of partners. Relationships between statutory partners and third sector partners are underdeveloped. We have not yet achieved levels of trust that allow for quick and solid decision making. This undermines our approaches to drive improvement and change. We have no coherent strategic approach for prevention and early intervention. There is a lack of emphasis on the gains to be made from reducing levels of higher level, specialist services. Our leadership and interventions are often reactive and driven by crisis. Our analysis of risks and benefits of change is limited. Our focus on outcomes gets lost when faced with difficult decisions about reducing costs. Our leadership is focused on making changes within individual services, rather than change through integrated and joint approaches. Progress and pace to full implementation of the community justice model has been slow.

• Demonstrating that early intervention initiatives such as Diversion from Prosecution have a direct causal effect in terms of reducing demand on higher level, specialist services is, however, extremely challenging, if not practically impossible.

Indicator: Leadership of people.

This indicator relates to the effectiveness of leaders in building capacity for leadership at all levels. It includes the development of a supportive working environment and positive working relationships within and across services. It focuses on how well team working is promoted to achieve high levels of performance.

- To what extent are we developing leadership capacity?
- To what extent are we building and sustaining relationships?
- To what extent are we promoting teamwork?

Outcome Number.	Local Practice Example.	RAG.
6.13.	We can demonstrate very effective leadership skills in motivating others. We have a culture of collaborative working, with management teams working closely with each other. We have a shared understanding of the role all staff have to play in delivering high quality services. Staff are confident in exercising their initiative and adopting lead roles.	Green.
6.14.	We have highly visible leadership and personal profiles with staff. Effective methods to communicate with staff are in place. We are accessible and responsive and held in high regard by stakeholders. We promote positive working relationships and a supportive working environment.	Green.
6.15.	We exemplify the high performance expected from staff in delivering high quality services through strong team work. We promote an ethos of teamwork and professional collaboration at all levels. Staff understand the benefits of multi-agency working and demonstrate this in their own practice. We recognise achievements and celebrate successes.	Green.
6.16.	Our leadership is unable to execute the skills required to motivate others. We understand the importance of effective working relationships but are unable to be successful in gaining sufficient collaborative working. There is confusion in the different roles staff under-take and who is leading what. There is a lack of ownership of important initiatives.	Red.
6.17.	We have limited direct contact with staff. Methods of communication fail to engage or energise staff. We are viewed as distant and resistant to challenge. We have not done enough to promote positive working relationships	Red.
6.18.	We recognise the importance of team work but have not done enough to promote this to affect positive collaborative working. Teamwork often lacks focus and has limited impact on improving outcomes. Achievements and successes within teams are rarely recognised or praised.	Red.
Commenta	iry:	
	ne immediate advantages of Community Justice being devolved to local rather than regional level, particula ontext, is that leaders are much better known and accessible to staff at all levels.	arly in an
Indicator: I	Leadership of improvement and change.	

Outcome Number.	Local Practice Example.	RAG.
people with explored an	or relates to the commitment and effectiveness of leaders in striving for excellence in the quality of services convictions, their families, victims and communities. It considers the extent to which learning opportunities d used as a catalyst to effect change. It focuses on the ability and success of leaders in taking a whole sys redesigning services and achieving significant improvements in outcomes through step change.	are
• To what e	extent are we continuously improving?	
To what e	extent are we learning for change?	
How effect	ctive is our transformational change?	
6.19.	There is a commitment and focus on improving the quality of services. We constantly explore new ways of driving up the capacity for improvement through self-evaluation. There are high levels of awareness regarding performance. We conscientiously evaluate whether changes made are delivering the required results. Success is a catalyst for further improvement.	Amber.
6.20.	We routinely identify good practice in joint planning, commissioning and working. We empower staff to be creative together and are highly motivated to learn from others. We are confident to adapt and embed practice from elsewhere to meet needs and improve quality. We explore new ways of working through applying findings from reviews, research and scrutiny.	Amber.
6.21.	We use proven models and promote evidence based approaches to change management. We empower staff to be creative and innovative and are able to demonstrate breaking down of silo working. We continually challenge ourselves about traditional approaches of delivery and how to work differently. We apply outcome focused models towards service redesign. There are notable leaps forward and a strong pace of change.	Amber.
6.22.	There is insufficient focus on improving services. Self-evaluation is of limited value in helping us know how well we are performing. Approaches to improvement are not sufficiently detailed to demonstrate impact of planned improvements. We are slow to take corrective action.	Amber.
6.23.	There is awareness of good practice in individual services, but not through integrated working. We are poor at identifying and communicating successes and continue to do what has always been done. We do not consider how this might be done better, even when outcomes are not positive. We have	Amber.

Outcome Number.	Local Practice Example.	RAG.
	successful but time limited initiatives. We rarely look outside to learn from elsewhere and learning from elsewhere is not utilised or embedded locally.	
6.24.	Changes made absorb a lot of effort and time but result in limited improvement or progress. Staff are not supported to be creative or innovative. Silo working continues without efforts to adjust for the better. There is no joint approach to successfully delivering change, with the primary focus on the need to make financial savings rather than improving services. The rationale for change is not communicated well and the pace of change is slow.	Red.
Commenta	iry:	
outcome benchma	erally very positive messages about collaborative inter agency work producing positive Community Justice s to date in Orkney, evidenced primarily via the Needs Assessment, have been widely distributed, and use ark to focus on further opportunities for collaborative improvement e.g. dealing appropriately and effectively mittent demand for specialist forensic mental health services.	d as a

• We are, however, still at an early stage in being able to identify specific and tangible improvements, in a context where there is a lot of evidence of effective collaborative work already in place

Appendix 1:

	Question.	% of "Yes" Responses.	% of "No" Responses.
Unpaid Work Only 2017-18.	Did the information you were given at the start of your Unpaid Work tell you what you needed to know?	100.	0.
	Do you think the Unpaid Work was worthwhile?	97.5.	2.5.
	Did you get good support from the Community Payback Supervisors?	97.5.	2.5.
	Do you think that the work that you did benefited the community?	97.5.	2.5
Supervision 2017-18.	Were you given enough information about supervision at the start of the Order?	97.	2.5.
	Were you treated with respect?	100.	100.
	Have your thinking and behaviour changed during your supervision?	100.	100.
	Has supervision helped you to stop/reduce your offending?	94.	6.

Source: Orkney Community Justice Needs Assessment, December 2018 Update.